## **Public Document Pack**

# **Blackpool** Council

24 January 2017

To: Councillors Mrs Callow JP, G Coleman, Galley, Hunter, Matthews, Mitchell, Roberts, Ryan and Singleton

The above members are requested to attend the:

## TOURISM, ECONOMY AND RESOURCES SCRUTINY COMMITTEE

Thursday, 2 February 2017 at 6.00 pm in Committee Room A, Town Hall, Blackpool

#### AGENDA

#### 1 DECLARATIONS OF INTEREST

Members are asked to declare any interests in the items under consideration and in doing so state:

- (1) the type of interest concerned; and
- (2) the nature of the interest concerned

If any member requires advice on declarations of interests, they are advised to contact the Head of Democratic Governance in advance of the meeting.

#### 2 MINUTES OF THE LAST MEETING HELD ON 15 DECEMBER 2016 (Pages 1 - 8)

To agree the minutes of the last meeting held on 15 December 2016 as a true and correct record.

#### **3 PUBLIC SPEAKING**

To consider any applications from members of the public to speak at the meeting.

#### 4 EXECUTIVE AND CABINET MEMBER DECISIONS

(Pages 9 - 14)

To consider the Executive and Cabinet Member Decisions within the portfolios of the Leader of the Council and Deputy Leader of the Council, taken since the last meeting of the Committee.

5 FORWARD PLAN (Pages 15 - 28)

To consider the content of the Council's Forward Plan, January 2017 – April 2017, relating to the portfolios of the Leader of the Council and Deputy Leader of the Council.

#### 6 FINANCIAL PERFORMANCE MONITORING AS AT MONTH 8 2016/2017 (Pages 29 - 80)

To consider the level of spending against the Council's Revenue and Capital budgets for the first eight months to 30 November 2016.

#### 7 TOURISM PERFORMANCE REPORT

(Pages 81 - 90)

To provide information on tourism performance between April and December 2016 using various indicators including number of visits, footfall, car parking, tram usage, satisfaction ratings and events.

#### 8 SCRUTINY WORKPLAN

(Pages 91 - 100)

To consider the Workplan and to monitor the implementation of Committee recommendations, together with any suggestions that Members may wish to make for scrutiny review topics.

#### 9 DATE OF NEXT MEETING

To note the date and time of the next meeting as Thursday, 16 March 2017 commencing at 6pm.

Also, to note the date and time of the Budget Consultation meeting with Non Domestic Ratepayers and Trade Union Representatives as Friday, 10 February 2017, commencing at 10.00am.

#### Venue information:

First floor meeting room (lift available), accessible toilets (ground floor), no-smoking building.

#### Other information:

For queries regarding this agenda please contact Chris Kelly, Acting Scrutiny Manager, Tel: 01253 477164, e-mail chris.kelly@blackpool.gov.uk

Copies of agendas and minutes of Council and committee meetings are available on the Council's website at <a href="https://www.blackpool.gov.uk">www.blackpool.gov.uk</a>.

## Agenda Item 2

## MINUTES OF TOURISM, ECONOMY AND RESOURCES SCRUTINY COMMITTEE MEETING -THURSDAY, 15 DECEMBER 2016

#### Present:

Councillor Hunter (in the Chair)

Councillors

Mrs Callow JP Hobson Matthews L Williams

Galley Hutton Singleton

#### In Attendance:

Councillor Simon Blackburn, Leader of the Council Councillor Fred Jackson, Cabinet Member for Environmental Services and Highways Councillor Mark Smith, Cabinet Member for Regeneration, Enterprise and Economic Development

Mr Steve Thompson, Director of Resources
Mr Alan Cavill, Director of Place
Mr Antony Lockley, Strategic Head of Development
Mr Peter Legg, Blackpool Council
Mrs Ruth Henshaw, Engagement and Intelligence Officer
Mr Steve Sienkiewicz, Democratic Governance.

#### 1 DECLARATIONS OF INTEREST

There were no declarations of interest on this occasion.

#### 2 MINUTES OF THE LAST MEETING HELD ON 27 OCTOBER 2016

The Committee agreed that the minutes of the last meeting held on 27 October 2016 be signed by the Chairman as a true and correct record.

#### **3 PUBLIC SPEAKING**

The Committee noted that there were no applications from members of the public to speak at the meeting.

#### **4 EXECUTIVE AND CABINET MEMBER DECISIONS**

The Committee considered the Executive and Cabinet Member decisions within the portfolios of the Leader of the Council and Deputy Leader of the Council, taken since the last meeting of the Committee.

Councillor Blackburn, Leader of the Council, responded to questions from the Committee about decision PH/69/2016 'Foxhall Village Surface Water Drainage Works', in particular the second part of the decision 'to note that if United Utilities contribution was not received by the end of the financial year, another report would be submitted to the Executive explaining how United Utilities contribution of £400,000 was to be funded'. Members expressed concern at the fact the money had not yet been paid and asked what was being done to recover it. Councillor Blackburn explained the complexities involved in dealing with United Utilities, expounded by the large volume of contractual obligations which the organisation had with Councils across the country, which lead to inevitable delays. There was also a question over the agreement of scheduling payments and reaching agreement over the total amount involved. He did however confirm that itwas the only contract that the Council was looking to reach final agreement on with United Utilities and that it would not impact upon any other work in the town being undertaken by that organisation.

In responding to suggestions from the Committee that more pressure should be applied to ensure the money was forthcoming, Councillor Blackburn explained that as Leader of the Council, he was obliged to maintain sound relationships with stakeholder organisations such as United Utilities, but stressed that the action being taken to conclude the matter was entirely appropriate in the circumstances. He did however state that he would speak to the relevant Cabinet Member to gain assurances that everything possible was being done to expedite a satisfactory resolution.

The Committee agreed to note the Executive and Cabinet Member decisions.

#### **5 FORWARD PLAN**

The Committee considered the items contained within the Forward Plan, December 2016 – March 2017, that related to the portfolios of the Leader of the Council and Deputy Leader of the Council.

The Committee requested further details be provided in connection with decision reference 15/2016 'Article 4 Direction Order Raikes Parade', which would remove permitted development rights in Raikes Hall conservation area, therefore bringing minor development within the planning system to ensure sensitive change which would not erode the character of the area. Councillor Blackburn, Leader of the Council explained that the area in question was of particular interest for the heritage of Blackpool and that taking the proposed action was one of a number of ways to manage development within an area of the town that was considered special.

A number of questions were raised in connection with decision reference 32/2016 'Hotel Development Talbot Gateway'. Asked to outline the key differences between the previous hotel development plan and that envisaged under the latest proposal, Councillor Blackburn explained that the previous plan was not pursued mainly due to escalating costs, which rose from the £12m envisaged originally, to close to £20m. On that basis, there would have been no dividend payable to the Council. It was further explained that the developers had scaled back proposals in line with the original costings of £12m, but the revised proposals were judged to be inadequate in terms of facilities and quality. Regarding the new plans for the Wilkinsons site, Councillor Blackburn explained that he was confident that the development, subject to all of the measures of due diligence, would provide the facilities as originally planned. When questioned regarding the timescales for start of construction, Councillor Blackburn explained he was unable to give any firm undertakings at this time.

In connection with decision reference 33/2016 'Review of Sex Establishment Policy', the Committee received reassurance from Councillor Blackburn that the review would not lead to a relaxation of the current policy and a subsequent increase in the number of sex establishments in the town.

The Committee agreed to note the Forward Plan items.

#### 6 FINANCIAL PERFORMANCE MONITORING AS AT MONTH 7 2016/2017

The Committee considered the financial performance monitoring report, which set out the summary revenue budget position for the Council and its individual directorates for month 7, the period April 2016 – October 2016, together with an outlook for the remainder of the year. The report was complemented with an assessment of progress to date against the latest capital programme.

The report was presented by Mr Thompson, Director of Resources. He provided an overview of the current situation, which was a month 7 forecast overspend of £2.628k for 2016/17. He explained that the main focus was on Children's Services, the financial situation for which had become progressively worse over the course of the year. The reason was largely due to the increased number of looked after children, of which there had been a 10% increase in the last year to 509, together with an increase in associated costs. As a result, a £3.988m overspend was forecast within Children's Services.

Mr Thompson went on to explain that all other directorates were delivering on their financial targets and in some cases, further savings were being made. Income collection was an area of high priority and Mr Thompson explained that by the end of the financial year, he anticipated a positive increase in business rates collection. He added that following the approval to review the Council Tax Reduction Scheme, there would be a new policy to protect the most vulnerable people.

Mr Thompson responded to a number of questions from the Committee. Noting the savings that had been achieved in a number of directorates, the Committee asked about the possibility of achieving a target position at year end. Councillor Blackburn explained that it would be impossible to recover from an almost £4m overspend within Children's Services and that any deficit would be built into the budget model for coming years.

The Committee pointed out that compared with the current figure of over 500, that in March 2010, there had been approximately 370 looked after children from Blackpool. In view of that increase, it was asked whether it would have been prudent to assume that more money would have been needed, year on year. Mr Thompson explained that the situation was a very difficult balancing act and if wrong assumptions were made, such action might lead to further unnecessary cuts and/or redundancies in other areas. The Committee noted the unsuccessful innovation bids that were submitted to the Department for Education, as detailed in the report. Questions were asked as to the reasons for the failure of the bids and the costs associated with the submission. Councillor Blackburn explained that any costs were associated with staff time, although an initial analysis would normally be carried out to assess the possibility of success. He agreed to find out the reasons for the bids not being successful and to circulate the information to Committee Members.

The Committee discussed further the escalating costs in relation to Children's Services and questioned whether it was now time for the Council to invest more in its own children's homes, with a view to reducing the costs paid to the private sector. Councillor Blackburn explained his belief that children thrive better in foster care and therefore additional children's homes were not considered to be the best solution. He explained an ambition to undertake more work with the voluntary and third sector to explore possibilities for small therapeutic units within the town. He went on to acknowledge the huge costs associated with out of town placements and added the need to be realistic in terms of timescales for improvements, which should be considered in terms of years rather than months. On the subject of the ability to further increase council tax rises in forthcoming years to offset costs, Councillor Blackburn pointed out that the projected increase in coming years might raise approximately £2.5m against the projected overspend of £4m. He added that the greater the increase in tax would be met by an increase in the amount of people who struggled to pay.

The Committee expressed concern that the welfare of vulnerable children might be put at risk as a result of the mounting financial pressures and asked for assurance that no child would suffer as a consequence. Councillor Blackburn responded by explaining that such an assurance had been given following the Ofsted report into Blackpool's Children's Services in 2012. Decisions were based upon need and not finance, a situation that remained the case in the current time.

The Committee raised the issue of ward budget funding, pointing out that certain wards had reserves of between 25k and 30k. It was questioned whether it was time to consider placing restrictions on ward budget spending with a view to the funds being diverted into

Children's Services. Councillor Blackburn responded by explaining the reasons for resisting the removal or further erosion of the ward budgets, in that the money was used to fund projects that could not be funded via other means and such projects delivered real positive change at local level. He encouraged Members to make the most of the budgets and explained that if the money remained unspent, it was likely to be removed.

The Committee discussed the current status of the former Tower Lounge premises that had previously been occupied by Harry Ramsdens and was now vacant. It questioned why such a prime and important site had not yet attracted new occupants. Councillor Blackburn pointed out that Harry Ramsdens were now occupying premises rented by the Council which was more in keeping with the tenants heritage and brand. He added that tenants were currently being sought for the Tower Lounge who understood the seasonal pressures of occupying such a site, although he was confident that due to the site's prime location and commercial value, that it would not remain empty for a lengthy period of time.

The Committee agreed to note the report.

Background papers: None.

#### 7 COUNCIL PLAN PERFORMANCE REPORT QUARTER 2 2016/2017

The Committee considered the performance report against the Council Plan 2015-2020 for the period 1 July – 30 September 2016. The report was presented by Mrs Henshaw, Delivery and Development Officer.

It was noted that in relation to the reporting mechanism for visitor numbers, it was difficult to compare the first quarterly figure for 2016/17 with the final bottom line figure for the previous two years. Mrs Henshaw explained that the column headers within the reporting table were based on financial years, whereas footfall visitor numbers were based on a calendar year.

The Committee agreed to note the report and requested a method of reporting that made it possible to carry out like for like comparisons in the future.

Background papers: None.

#### 8 LANCASHIRE COMBINED AUTHORITY

The Committee considered a report that provided an overview of recent activity and progress towards the formation of a Lancashire Combined Authority.

Responding to questions from the Committee about the model of scrutiny that was proposed for the Combined Authority, Councillor Blackburn explained that based upon the current draft constitution, there would be a separate Scrutiny Committee for the Combined Authority. This would comprise of members from across the County and would be politically balanced. He also envisaged that scrutiny would take place within Blackpool Council both at the Tourism, Economy and Resources Scrutiny Committee and at Full Council meetings. In the case of the latter, the Committee asked whether a time limit would be imposed at Full Council and expressed concern that scrutiny's ability to operate effectively could be jeopardised if that was the case. Councillor Blackburn explained that since the time limit was imposed for agenda items at full Council, there were only three occasions when it had been reached and on each of those occasions, additional time had been allowed. The reason for the time limit was to prevent repeat points being continually raised and he did not foresee it being an issue for any item that related to scrutiny of the Combined Authority. He added that he envisaged the subject matter becoming a separate item on the Council agenda and that constitutional changes would be required in due course.

On the subject of devolution of housing, the Committee questioned whether there would be a devolved housing target. Councillor Blackburn explained that there would be no such target. He advised that firstly, there would be the formation of the Combined Authority in 2017 and that a further devolution deal was likely to follow. The Combined Authority would decide on housing numbers across Lancashire which would then enable further conversations as to where the developments would be located.

Asked whether Combined Authority decisions would be imposed upon individual councils in the event that unanimous agreements were unable to be reached, Councillor Blackburn stated that such circumstances would be highly unlikely. He explained that the types of decisions that would be taken at Combined Authority level would be those that affected the whole area and not individual councils, who would retain the same decision making powers that they currently had.

Responding to questions regarding what the process would be if an individual Council wished to leave the Combined Authority, Councillor Blackburn explained that notification would need to be made to the Secretary of State and a subsequent amendment made to the Parliamentary Order.

The Committee agreed to note the report.

Background papers: None.

#### 9 ECONOMIC DEVELOPMENT INITIATIVES

The Committee considered a report which provided an overview of key economic development initiatives aiming to drive the growth and viability in the local economy.

The report was presented by Mr Cavill, Director of Place, who responded to questions from the Committee in connection with the content of the report. Asked about the success rate of new start businesses that had been assisted via the Council's Business Support team, this was reported at 96.6%.

It was noted that demand had risen for Council managed workspace at the Blackpool Enterprise Centre and FYCreatives. Councillor Smith said that the level of occupancy was high at present with one free unit at the Enterprise Centre out of 30 units, and Mr Cavill confirmed one free unit out of 15 at FYCreatives.

Mr Cavill was asked to confirm the figures that reported an additional 100 jobs at the new Harry Ramsdens restaurant. He agreed to check the figures but pointed out that they would include part time employees.

Questioned about the branding for the Enterprise zone and specifically whether Blackpool would be staying with the Blackpool Unlimited brand, Mr Cavill explained that future branding decisions were undecided and would form part of next year's Enterprise zone Masterplan. Councillor Blackburn advised that branding for the four Lancashire zones had been discussed at the last meeting of the Lancashire Enterprise Partnership Governance Committee and it was important to ensure that no competition existed between the four zones.

The Committee asked whether there were any plans for Blackpool to have its own business ambassadors to network with the global community going forward. Councillor Blackburn explained that the Blackpool zone would be properly marketed and that going forward, pooling resources across the County would be vital.

The Committee questioned about the future plans for the Blackpool Tourism Academy. Mr Cavill explained that the current grant money would cease in March 2017, although it had been a very successful initiative with thousands of upskilled staff as a result. It was intended that the Blackpool Tourism Academy would continue and hoped to expand its membership as it looked to tap into other opportunities.

The Committee agreed to note the report.

Background papers: None.

#### 10 REPORTING THE USE OF EXTERNAL CONSULTANTS

The Committee considered a report which outlined a revised approach for the reporting of consultancy spend, whereby Members would receive an annual report at the end of each financial year detailing actual spend as opposed to projected spend.

The Committee agreed to note the report.

Background papers: None.

#### 11 SCRUTINY WORKPLAN

The Committee considered its Workplan for the remainder of the current Municipal Year. The Chairman explained that it was a flexible, working document and he was open to suggestion from members for Workplan items at any time. He added that any issues raised by the Committee would be taken to the Workplan meetings which were held with Directors.

The Committee also considered the monitoring recommendations table which had been included, enabling Members to monitor progress on the implementation of scrutiny recommendations.

Members pointed out that an updated version of the transience report had been requested at the July 2016 meeting of this Committee but had not been forthcoming. The Chairman agreed to take the matter forward with the Scrutiny Manager.

The Committee agreed to note the Workplan and scrutiny recommendations table.

Background papers: None.

#### 12 DATE OF NEXT MEETING

The Committee agreed to note the date of the next meeting as Thursday 2 February 2017, at 6.00pm.

#### Chairman

(The meeting ended at 17:42)

Any queries regarding these minutes, please contact: Chris Kelly, Acting Scrutiny Manager Tel: 01253 477164

E-mail: chris.kelly@blackpool.gov.uk

Report to:	TOURISM, RESOURCES AND ECONOMY SCRUTINY COMMITTEE
Relevant Officer:	Chris Kelly, Acting Scrutiny Manager.
Date of Meeting	2 February 2017

#### **EXECUTIVE AND CABINET MEMBER DECISIONS**

#### 1.0 Purpose of the report:

- 1.1 The Committee to consider the Executive and Cabinet Member decisions within the portfolios of the Leader of the Council and Deputy Leader of the Council, taken since the last meeting of the Committee.
- 2.0 Recommendation(s):
- 2.1 Members will have the opportunity to question the Leader of the Council or the relevant Cabinet Member in relation to the decisions taken.
- 3.0 Reasons for recommendation(s):
- 3.1 To ensure that the opportunity is given for all Executive and Cabinet Member decisions to be scrutinised and held to account.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or approved by the Council?
- 3.2b Is the recommendation in accordance with the Council's approved N/A budget?
- 3.3 Other alternative options to be considered:

None.

#### 4.0 Council Priority:

4.1 The relevant Council Priority is "The economy: Maximising growth and opportunity across Blackpool".

#### 5.0 Background Information

- 5.1 Attached at the appendix to this report is a summary of the decisions taken, which have been circulated to Members previously.
- 5.2 This report is presented to ensure Members are provided with a timely update on the decisions taken by the Executive and Cabinet Members. It provides a process where the Committee can raise questions and a response be provided.
- 5.3 Members are encouraged to seek updates on decisions and will have the opportunity to raise any issues.

#### 5.4 Witnesses/representatives

- 5.4.1 The following Cabinet Members are responsible for the decisions taken in this report and have been invited to attend the meeting:
  - Councillor Simon Blackburn, Leader of the Council
  - Councillor Gillian Campbell, Deputy Leader of the Council
  - Councillor Christine Wright, Cabinet Member for Housing.

Does the information submitted include any exempt information?

No

#### **List of Appendices:**

Appendix 4 (a) Summary of Executive and Cabinet Member decisions taken.

- 6.0 Legal considerations:
- 6.1 None.
- 7.0 Human Resources considerations:
- 7.1 None.
- 8.0 Equalities considerations:
- 8.1 None.

9.0	Financial considerations:
9.1	None.
10.0	Risk management considerations:
10.1	None.
11.0	Ethical considerations:
11.1	None.
12.0	Internal/ External Consultation undertaken:
12.1	None.
13.0	Background papers:
13.1	None.



## **APPENDIX 4a**

DECISION / OUTCOME	DESCRIPTION	NUMBER	DATE	CABINET MEMBER
SUNDRY DEBT AND BUSINESS RATES WRITE OFFS The Leader of the Council agreed the following recommendations:  1. That three sundry debts totalling £32,529.17 be written off.  2. To write off Business Rates totalling £246,720.54 that could not be collected due to insolvency or bankruptcy.  3. To write off Business Rates totalling owing £346,735.19 that could not be collected due to the liable parties being unable to be traced.	This report lists applications to write off outstanding balances of Sundry Debts and Business Rates where there is no prospect of recovery or recovery of the debt is inappropriate. The Corporate Write Off Policy states that all Sundry Debt over £5,000 and Business Rates over £10,000 must be authorised by Executive.	PH78/2016	14 December 2016	Councillor Simon Blackburn, Leader of the Council
PORSE DRAWN HACKNEY CARRIAGE LICENSING POLICY The Executive agreed the recommendation: To agree the proposed Horse Drawn Hackney Carriage Licensing Policy.	Following consultation, to consider the proposed Horse Drawn Hackney Carriage Licensing Policy.	EX60/2016	15 December 2016	Councillor Gillian Campbell, Deputy Leader of the Council (Tourism, Economic Growth and Jobs)
REVIEW OF SEX ESTABLISHMENT POLICY The Executive agreed the recommendation: To approve the revised Sex Establishment Policy.	Following consultation, to consider the updated Sex Establishment Policy.	EX61/2016	15 December 2016	Councillor Gillian Campbell, Deputy Leader of the Council (Tourism, Economic Growth and Jobs)
BUILT HERITAGE STRATEGY 2016-2020 The Executive agreed the recommendation: To approve the Built Heritage Strategy 2016 – 2020.	To request permission to publish the Built Heritage Strategy 2016 – 2020.	EX62/2016	15 December 2016	Councillor Gillian Campbell, Deputy Leader of the Council (Tourism, Economic Growth and Jobs)

DECISION / OUTCOME	DESCRIPTION	NUMBER	DATE	CABINET MEMBER
ARTICLE FOUR DIRECTION - RAIKES HALL	To seek approval for the introduction of a non-	EX63/2016	15	Councillor Gillian
CONSERVATION AREA	immediate article 4 direction order for Raikes Hall		December	Campbell, Deputy
The Executive agreed the recommendation as	Conservation Area.		2016	Leader of the Council
outlined above namely:				(Tourism, Economic
				Growth and Jobs)
To approve the introduction of a non-immediate				
article 4 direction order for Raikes Hall				
Conservation Area to take effect 12 months from				
the date given in the public notification.				
HOUSING REVENUE ACCOUNT PROPERTIES	To consider the granting of leases to Blackpool	PH81/2016	21	Councillor Christine
the Cabinet Member agreed the recommendation	Housing Company Ltd a wholly owned company		December	Wright, Cabinet
s outlined above namely:	of Blackpool Council.		2016	Member for Housing.
To agree to the grant of 50 year leases at				
seppercorn rent to Blackpool Housing Company				
Ltd for the following properties:-				
<ul> <li>106 George Street- 3 bedroom mid terrace</li> </ul>				
house				
<ul> <li>54 Gorton Street- 2 bedroom mid-terrace</li> </ul>				
house				
<ul> <li>1a-d Grasmere Rd- former Homeless</li> </ul>				
Hostel, large 4 bedroom house				
<ul> <li>186a Central Drive – 2 bedroom flat.</li> </ul>				

Report to:	TOURISM, RESOURCES AND ECONOMY SCRUTINY COMMITTEE
Relevant Officer:	Chris Kelly, Acting Scrutiny Manager.
Date of Meeting	2 February 2017

#### **FORWARD PLAN**

#### **1.0** Purpose of the report:

1.1 The Committee to consider the content of the Council's Forward Plan, January 2017 to April 2017, relating to the portfolios of the Leader of the Council and Deputy Leader of the Council.

#### 2.0 Recommendation(s):

- 2.1 Members will have the opportunity to question the Leader of the Council and / or the relevant Cabinet Member in relation to items contained within the Forward Plan within the portfolios of the Leader of the Council and Deputy Leader of the Council.
- 2.2 Members will have the opportunity to consider whether any of the items should be subjected to pre-decision scrutiny. In so doing, account should be taken of any requests or observations made by the relevant Cabinet Member.
- 3.0 Reasons for recommendation(s):
- 3.1 To enable the opportunity for pre-decision scrutiny of the Forward Plan items.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or approved by the Council?

No

3.2b Is the recommendation in accordance with the Council's approved budget?

N/A

3.3 Other alternative options to be considered:

None.

#### 4.0 Council Priority:

4.1 The relevant Council Priority is "The economy: Maximising growth and opportunity across Blackpool"

#### 5.0 Background Information

- 5.1 The Forward Plan is prepared by the Leader of the Council to cover a period of four months and has effect from the first working day of any month. It is updated on a monthly basis and subsequent plans cover a period beginning with the first working day of the second month covered in the preceding plan.
- 5.2 The Forward Plan contains matters which the Leader has reason to believe will be subject of a key decision to be taken either by the Executive, a Committee of the Executive, individual Cabinet Members, or Officers.
- 5.3 Attached at Appendix 5 (a) is a list of items contained in the current Forward Plan. Further details appertaining to each item is contained in the Forward Plan, which has been forwarded to all members separately.

#### 5.6 Witnesses/representatives

- 5.6.1 The following Cabinet Members are responsible for the Forward Plan items in this report and have been invited to attend the meeting:
  - Councillor Gillian Campbell, Deputy Leader of the Council
  - Councillor Mark Smith, Cabinet Member for Regeneration, Enterprise and Economic Development
  - Councillor Mrs Christine Wright, Cabinet Member for Housing.

Does the information submitted include any exempt information?

No

#### **List of Appendices:**

Appendix 5 (a) – Summary of items contained within Forward Plan January 2017 to April 2017.

- 6.0 Legal considerations:
- 6.1 None.
- 7.0 Human Resources considerations:
- 7.1 None.
- 8.0 Equalities considerations:
- 8.1 None.

9.0	Financial considerations:
9.1	None.
10.0	Risk management considerations:
10.1	None.
11.0	Ethical considerations:
11.1	None.
12.0	Internal/ External Consultation undertaken:
12.1	None.
13.0	Background papers:
13.1	None.



## **EXECUTIVE FORWARD PLAN - SUMMARY OF KEY DECISIONS**

## (JANUARY 2017 TO APRIL 2017)

\* Denotes New Item

Anticipated Date of Decision	Matter for Decision	Decision Reference	Decision Taker	Relevant Cabinet Member
February 2017	To consider the level of rents and service charges to be made in connection with Housing Revenue Account dwellings during 2016/17.	30/2016	Council	Cllr Campbell
*January 2017	City Learning Centre Redevelopment	1/2017	Executive	Cllr Mark Smith
*January 2017	Selective Licensing for Central area	2/2017	Executive	Cllr Mrs Wright
*February 2017	Evaluation of the impact of the South Beach Selective Licensing scheme and plans for regulation of housing in the area after the scheme ends.	3/2017	Executive	Cllr Mrs Wright
*April 2017	Housing Plan for an Ageing Population	4/2017	Executive	Cllr Mrs Wright
*February 2017	To agree for public consultation the revised Holiday Accommodation Supplementary Planning Document (SPD)	5/2017	Executive	Cllr Campbell
*February 2017	Blackpool Local Plan Next Steps	6/2017	Executive	Cllr Campbell
*March 2017	Blackpool Local Transport Plan 2017-2022	7/2017	Council	Cllr Campbell
*March 2017	Prudential Borrowing requirements in order to fund repairs to the Winter Gardens Spanish Hall Roof and Coronation Street Facade	9/2017	Executive	Cllr Campbell

Matter for Decision Ref Nº 30/2016  Decision making	To consider the level of rents and service charges to be made in connection with Housing Revenue Account dwellings during 2017/178.  Council on recommendation from Executive
Individual or Body	
Relevant Portfolio Holder	Councillor Gillian Campbell, Deputy Leader of the Council (Tourism, Economic Growth and Jobs)
Date on which or period within which decision is to be made	February 2017
Who is to be consulted and how	N/A
How representations are to be made and by what date	In writing to the responsible officer, at the address shown below, by 1 February 2017.
Documents to be submitted to the decision maker for consideration	Joint Report of the Director of Resources and the Director of Place.
Name and address of responsible officer	Steve Thompson, Director of Resources, Resources Directorate, Blackpool Council, Number 1 Bickerstaffe Square, Talbot Road, Blackpool, FY1 3AH.
	e-mail:steve.thompson@blackpool.gov.uk Tel: (01253) 478505

Matter for Decision	City Learning Centre Scheme
*Ref Nº 1/2017	
Decision making Individual or Body	Executive
Relevant Portfolio Holder	Councillor Mark Smith, Cabinet Member for Regeneration, Enterprise and Economic Development
Date on which or period within which decision is to be made	January 2017
Who is to be consulted and how	Local residents
How representations are to be made and by what date	None at present
Documents to be submitted to the decision maker for consideration	Options report including information on proposed changes to the City Learning Centre.
Name and address of responsible officer	Steve Thompson, Director of Resources, Resources Directorate, Blackpool Council, Number 1 Bickerstaffe Square, Talbot Road, Blackpool, FY1 3AH e-mail:steve.thompson@blackpool.gov.uk Tel: (01253) 478505

*Ref Nº 2/2017  Decision making Individual or Body	The introduction of a new selective licensing scheme for the Central area of Blackpool, covering parts of Talbot, Brunswick, and Bloomfield wards. Implementation of this decision will then be subject to Secretary of State confirmation.  Executive
Relevant Portfolio Holder	Councillor Mrs Christine Wright, Cabinet Member for Housing
Date on which or period within which decision is to be made	January 2017
Who is to be consulted and how	Statutory consultation took place from July – September 2015. Further consultation has taken place on the implementation of the scheme using an external partner, Homesafe.
How representations are to be made and by what date	Representations may be made in writing by 16 <sup>th</sup> January 2017.
Documents to be submitted to the decision maker for consideration	Executive Report Central Selective Licensing Final Proposal
Name and address of responsible officer	Andrew Foot, Head of Housing e-mail: Andrew.foot@blackpool.gov.uk Tel: (01253) 476339

Matter for decision *Ref 3/2017	Evaluation of the impact of the South Beach Selective Licensing scheme and plans for regulation of housing in the area after the scheme ends.
Decision making individual or body	Executive
Relevant Cabinet Member	Cllr Mrs Christine Wright, Cabinet Member for Housing
Date on which or period within which decision is to be made	February 2017
Who is to be consulted and how	The evaluation includes the results of surveys of local residents. Future plans will be subject to public consultation once agreed in principle by Executive.
How representations are to be made and by what date	In writing by 13 February 2017
Documents to be submitted to the decision maker for consideration	Executive Report  Evaluation of South Beach Selective Licensing scheme report
Name and address of responsible officer	Andrew Foot, Head of Housing e-mail: Andrew.foot@blackpool.gov.uk Tel: (01253) 476339

Matter for decision *Ref 4/2017	Approval of a new Housing Plan for an Ageing Population that sets out how the Council will address the housing and support needs of older people in Blackpool, with an associated action plan.
Decision making individual or body	Executive
Relevant Cabinet Member	Cllr Mrs Christine Wright, Cabinet Member for Housing
Date on which or period within which decision is to be made	April 2017
Who is to be consulted and how	The Plan will be subject to consultation with stakeholders and local residents before it is brought to Executive for approval.
How representations are to be made and by what date	In writing by 31 March 2017
Documents to be submitted to the decision maker for consideration	Executive Report Housing Plan for an Ageing Population
Name and address of responsible officer:	Andrew Foot, Head of Housing e-mail: Andrew.foot@blackpool.gov.uk Tel: (01253) 476339

Matter for decision  *Ref 5/2017	To agree for public consultation the revised Holiday Accommodation Supplementary Planning Document (SPD)	
Decision making individual or body	Executive	
Relevant Cabinet Member	Councillor Gillian Campbell - Deputy Leader of the Council (Tourism, Economic Growth and Jobs)	
Date on which or period within which decision is to be made	February 2017	
Who is to be consulted and how	Consultation will be carried out in conformity with the Statement of Community Involvement and the statutory requirements for consultation on Supplementary Planning Documents.	
How representations are to be made and by what date	N/A	
Documents to be submitted to the decision maker for consideration	Report supported by: Supporting documentation – Draft Holiday Accommodation SPD	
Name and address of responsible officer	Jane Saleh, Head of Development Plans and Projects e-mail: jane.saleh@blackpool.gov.uk Tel: (01253) 477267	

Matter for decision	Plackmool Local Plan Novt Store	
iviatter for decision	Blackpool Local Plan Next Steps	
	To agree:	
	<ul> <li>the content and public consultation of the Regulation 18 on the Blackpool Local Plan Part 2: Site Allocations and Development Management Policies Document;</li> </ul>	
	<ul> <li>consultation on the Sustainability Appraisal of Part 2 of the Local Plan - Scoping Report</li> </ul>	
	the content of the Call for Sites form and subsequent public circulation	
*Ref 6/2017		
Decision making individual or body	Executive	
Relevant Cabinet Member	Councillor Gillian Campbell - Deputy Leader of the Council (Tourism, Economic Growth and Jobs)	
Date on which or period within which decision is to be made	February 2017	
Who is to be consulted and how	Consultation will be carried out in conformity with the Statement of Community Involvement and the statutory requirements for consultation on Local Plans.	
How representations are to be made and by what date	N/A	
Documents to be	Report supported by:	
submitted to the decision maker for consideration	Regulation 18 Consultation Document	
	Sustainability Appraisal of Part 2 of the Local Plan - Scoping Report	
	Call for Sites Form	
Name and address of	Jane Saleh, Head of Development Plans and Projects	
responsible officer	e-mail: jane.saleh@blackpool.gov.uk	
	Tel: (01253) 477267	

Matter for decision	Blackpool Local Transport Plan 2017/2022	
*Ref 7/2017		
Decision making individual or body	Council on recommendation of Executive	
Relevant Cabinet Member	Councillor Gillian Campbell - Deputy Leader of the Council (Tourism, Economic Growth and Jobs)	
Date on which or period within which decision is to be made	March 2017	
Who is to be consulted and how	Consultation will be carried out in conformity with the Statement of Community Involvement and the statutory requirements for consultation on Local Transport Plans.	
How representations are to be made and by what date	N/A	
Documents to be submitted to the decision maker for consideration	( onsulfation information	
Name and address of responsible officer	Jeremy Walker, Transport Policy Manager e-mail: jeremy.walker@blackpool.gov.uk Tel: (01253) 476172	

Matter for Decision Ref № 9/2016	Prudential Borrowing requirements in order to fund repairs to the Winter Gardens Spanish Hall Roof and Coronation Street Façade.
Decision making Individual or Body	Executive
Relevant Portfolio Holder	Councillor Gillian Campbell, Deputy Leader of the Council, Cabinet Member for Tourism, Economic Growth and Jobs.
Date on which or period within which decision is to be made	March 2017
Who is to be consulted and how	
How representations are to be made and by what date	
Documents to be submitted to the decision maker for consideration	Report
Name and address of responsible officer	Alan Cavill, Director of Place e-mail: alan.cavill@blackpool.gov.uk Tel: (01253) 47 7006

Report to:	TOURISM, ECONOMY AND RESOURCES
	SCRUTINY COMMITTEE
Relevant Officer:	Steve Thompson, Director of Resources
Date of Meeting	2 February 2017

## FINANCIAL PERFORMANCE MONITORING AS AT MONTH 8 2016/2017

#### 1.0 Purpose of the report:

- 1.1 To consider the level of spending against the Council's Revenue and Capital budgets for the first eight months to 30 November 2016.
- 2.0 Recommendation(s):
- 2.1 To consider the report and to identify any further issues for scrutiny as appropriate.
- 3.0 Reasons for recommendation(s):
- 3.1 To ensure financial performance against the Council's Revenue and Capital Budget is kept under review by members.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or approved by the Council?
- 3.2b Is the recommendation in accordance with the Council's approved Yes budget?
- 3.3 Other alternative options to be considered:

Not applicable.

#### 4.0 Council Priority:

4.1 The relevant Council Priority is 'The economy: Maximising growth and opportunity across Blackpool.'

#### 5.0 Background Information

- 5.1 This report is the standard monthly financial performance monitoring report, which sets out the summary revenue budget position for the Council and its individual directorates for month 8, the period April 2016 November 2016, together with an outlook for the remainder of the year. The report is complemented with an assessment of progress to date against the Council's latest capital programme.
- 5.2 The report was considered by the Executive at its meeting of 23 January 2017. Committee Members were advised that the Executive was recommended to:
  - 1. To note the report
  - To require the respective Directors and Director of Resources to continue to closely monitor and manage financial and operational performances, specifically Children's Services and Strategic Leisure Assets.

Does the information submitted include any exempt information?

No

#### **List of Appendices:**

Report

Appendix 1 - Revenue Summary

Appendix 2 - Schedule of Service forecast overspendings

Appendix 3a - Chief Executive

Appendix 3b - Governance and Partnership Services

Appendices 3b/c - Ward Budgets

Appendix 3d - Resources

Appendix 3e - Places

Appendix 3f - Strategic Leisure Assets

Appendix 3g - Community and Environmental Services

Appendix 3h - Adult Services

Appendix 3i - Children's Services

Appendix 3j - Public Health

Appendix 3k - Budgets Outside the Cash Limit

Appendix 4 - Capital Monitoring

Appendix 5 - Cash Flow Summary

Appendix 6 - General Fund Balance Sheet Summary

#### 6.0 Legal considerations:

6.1 None.

7.0	Human Resources considerations:
7.1	None
8.0	Equalities considerations:
8.1	An Equalities Impact Assessment was produced as a part of the budget setting process and remains relevant.
9.0	Financial considerations:
9.1	See reports and appendices to this report.
10.0	Risk management considerations:
10.1	Impact of financial performance on Council balances.
11.0	Ethical considerations:
11.1	None
12.0	Internal/ External Consultation undertaken:
12.1	None
13.0	Background papers:
13.1	None



#### **BLACKPOOL COUNCIL**

**REPORT** 

of the

#### **DIRECTOR OF RESOURCES**

to the

#### **EXECUTIVE**

#### **23RD JANUARY 2017**

#### FINANCIAL PERFORMANCE MONITORING AS AT MONTH 8 2016/17

#### 1. Introduction

1.1 This report is the standard monthly financial performance monitoring report, which sets out the summary revenue budget position for the Council and its individual directorates for the first 8 months of 2016/17, i.e. the period to 30<sup>th</sup> November 2016, together with an outlook for the remainder of the year. The report is complemented with an assessment of performance to date of balances and reserves, income collection, the Council's latest Capital Programme and statements relating to Cash Flow Summary and Balance Sheet Summary.

#### 2. Report Format

- 2.1 Separate reports have been prepared for each of the Council's core areas of responsibility:
  - Appendix 3a Chief Executive
  - Appendix 3b Governance and Partnership Services
  - Appendix 3b/c Ward BudgetsAppendix 3d Resources
  - Appendix 3e Places
  - Appendix 3f Strategic Leisure Assets
  - Appendix 3g Community and Environmental Services
  - Appendix 3h
     Appendix 3i
     Appendix 3i
     Appendix 3i
     Appendix 3i
  - Appendix 3j Public Health
  - Appendix 3k Budgets Outside the Cash Limit.

These incorporate summary financial statements which continue to be prepared on a full accruals basis and focus on the forecast revenue outturns for 2016/17. There is an accompanying narrative to explain any areas of significant variance from budget and to highlight any areas of potential pressure along with action plans agreed with service managers to address them.

2.2 The combined effect of the directorates' financial performances is aggregated in a summary financial statement at Appendix 1 which mirrors the Council's Revenue Budget Book and reflects the disestablishment of the Deputy Chief Executive's Directorate with teams moving to other directorates. This summary allows proactive month-on-month monitoring of the Council's forecast working balances to be undertaken to ensure appropriate and prudent levels are maintained. Appendix 2 highlights on a 12-month rolling basis those services which trip the designated overspending reporting threshold.

#### 3. Directorates' Budget Performance

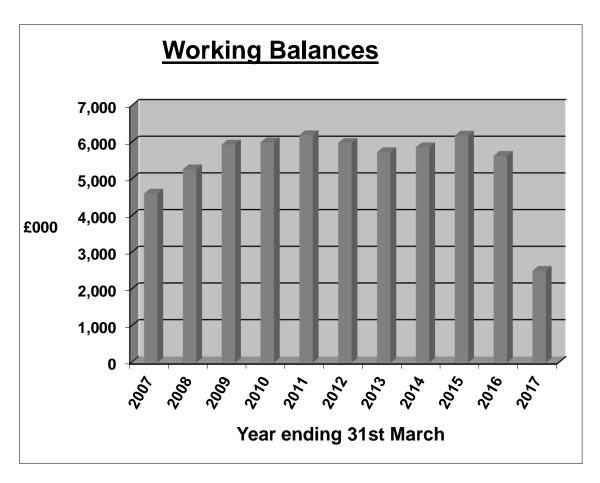
- As a supportive measure to give services every chance to deliver a break-even budget, the Executive agreed at its meeting on 23<sup>rd</sup> May 2016 to write-off all service overspends and carry forward the 2015/16 underspends of £279k on Ward Budgets (£246k), Governance and Partnership Services (£19k) and Community & Environmental Services (£14k).
- 3.2 The impacts of directorates' revenue budget performance and progress in achieving planned savings fall upon the Council's working balances. The main areas accounting for the month 8 forecast overspend of £3,135k for 2016/17 are summarised below:-

Directorate	Service	Forecast
		Variance £000
Children's Services	An overspend of £4,453k is forecast. Children's Social Care is forecast to overspend by £4,534k, £3,407k is due to increases in the numbers by over 10% in the last year to 503 and average placement cost of Looked After Children (LAC), £650k is due to a shortfall in meeting the challenging 2016/17 Priority Led Budgeting (PLB) savings target of £1,222k arising from the ongoing implementation of the review recommendations and £270k is due to legal and court costs and other miscellaneous overspends of £207k. There are overspends in Lifelong Learning and Schools of £154k due to increased demand and the Education Services Grant of £83k due to the anticipated loss of funding arising from in-year academy conversions. These are mitigated by savings of £338k in Early Help for Children and Families. A number of solutions to try and mitigate the above pressures are being explored and implemented. Expressions of interest for three innovation bids totalling £5.1m were submitted to the Department for Education (DfE) in July, which proposed new ways of working in partnership with neighbouring authorities as well as local providers and partners to support children with complex and therapeutic needs. At least two of the bids were unsuccessful however bids will be submitted to a further round of innovation funding. Work is also taking place in-house to redesign and strengthen services, including the creation of the Vulnerable Adolescent Hub which will offer a single point of contact for young people, and the conversion of one of our children's homes into an adolescent support unit, or 'crash-pad', which will both support young people on the edge of	4,453

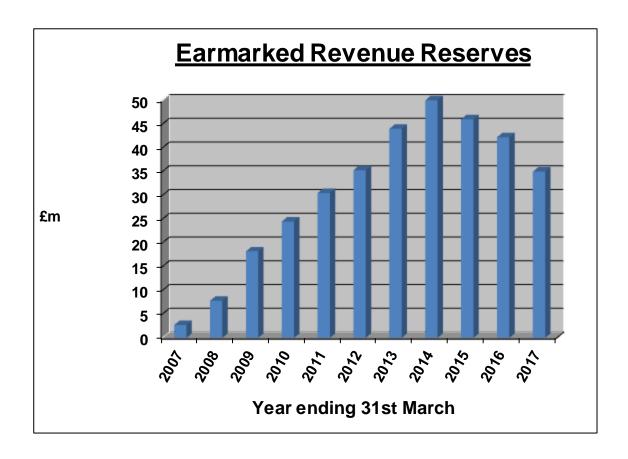
	care and provide short-term crisis care. In addition, now that the division's internal reviews are nearing completion, there will be a refocus of the Children's Commissioning Team on the local provider market, in an attempt to drive down placement costs. The Council's Internal Audit Department recently carried out a review of external placements (the final report with recommendations is pending), and a review of Children's legal costs is planned.	
Places	An overspend of £417k is forecast. The Illuminations service is forecasting an overspend of £250k due to increased costs and poorer than expected income. Print Services is forecasting an overspend of £100k due to an income pressure that is currently under review. Other pressures are mainly due to prudential borrowing and reduced income.	417
Resources	An overspend of £187k is forecast. Property Services is forecasting a £272k overspend based on the current pace of property rationalisation and pressure from rental income within the Central Business District. This has been mitigated by net savings in other areas of the Directorate.	187
Governance and Partnership Services	An overspend of £64k is forecast. This is due to a combination of service demand and a PLB target which is expected to be met by year-end.	64
Community and Environmental Services	An underspend of £57k is forecast. This is mainly due to cost pressures offset by income savings. The £856k PFI Grant is no longer available and is being considered along with Lancashire County Council in the review of the operation of the recycling plants with the risk being covered against the specific Waste PFI reserve.	(57)
Budgets Outside the Cash Limit	An underspend of £551k is forecast. Concessionary Fares are forecasting a pressure of £499k mainly due to increased bus patronage and the impact of fare increases. Parking Services is £301k down due to a stretched income target of £6,262k. The cost to the Council of supporting the Subsidiary Companies is an underspend of £138k due to the reducing balance payback of prudentially-borrowed schemes. Treasury Management has a £1,203k favourable position due to the ongoing temporary windfall from the short-term interest rates currently being paid to finance recent capital expenditure.	(551)
Adult Services	An underspend of £571k is forecast. Adult Safeguarding is forecasting an overspend of £156k as a result of additional legal and staffing costs, relating to Deprivation of Liberty (DoLs) case law, which is not covered by New Burdens funding of £101k and a pressure of £55k relating to the timing of a staffing restructure in Adults and Children's Safeguarding. These are mitigated by an underspend of £730k on Adult Commissioning Placements due to higher residential income and one-off savings. Other net pressures are due to staffing. Page 35	(571)

Strategic Leisure Assets, Contingencies / Reserves	Strategic Leisure Assets is forecasting a £668k pressure. In accordance with the original decision for this programme by the Executive on 7 <sup>th</sup> February 2011, the projected overspend on Strategic Leisure Assets will be carried forward and transferred to Earmarked Reserves. The forecast accumulative deficit as at 31 <sup>st</sup> March 2017 is £5,479k. This incorporates the increased debt financing costs associated with the former Tower Lounge development and essential Tower steel structure renewal, together with increased marketing costs and revised income profile and the application of a composite rate to prudential borrowing. The Leisure Assets portfolio is currently forecast to break-even, in-year, during 2021/22. A review of contingencies has released £807k.	(807)
Total		3,135

3.3 The graph below shows the impact on the level of Council working balances in-year together with the last 10 years' year-end balances for comparison:



3.4 Whilst the Council maintains working balances to address any in-year volatilities, it also maintains a number of Earmarked Revenue Reserves for such longer-term commitments as future Private Finance Initiative payments and uncertainties within the new Localised Business Rate system. In order to present a complete picture of the Council's strong financial standing an equivalent graph to the above is shown on the following page:



# 4. Directorate Budget Savings Performance

- 4.1 As at 30<sup>th</sup> November 2016 83% of the 2016/17 savings target has already been delivered. The full-year forecast predicts that 88% (90% last month) will be achieved by the year-end, which takes into account anticipated pressures and savings.
- 4.2 The full-year effect of the 2016/17 savings in 2017/18 amounts to 92% of the 2016/17 target which reflects any non-recurrent savings. This excludes any in-year pressures/savings.

#### 5. Collection Rates

#### 5.1 Council Tax

At the end of month 8 the amount collected for Council Tax (excluding Police and Fire precepts) was £32.9m and the collection rate was 68.1%. This compares to £31.3m and 68.8% at the same point in 2015/16. The reduction of 0.7% compared to the previous year equates to £0.3m. The amount collected has actually risen by £1.6m and the movement of £1.9m is mainly due to increases in both the Council Tax rate and base.

In the light of the reductions in discount and the introduction of the Local Council Tax Reduction Scheme the target collection rate is 97.5% over a 4-year collection period as approved on 25<sup>th</sup> January 2016 as part of the setting of the Council Tax Base for 2016/17.

#### 5.2 Council Tax Reduction Scheme (CTRS)

The Council Tax Reduction Scheme was introduced on 1<sup>st</sup> April 2013. The Scheme ensures that support to pensioners continues at existing levels. Working-age claimants are means tested to establish entitlement and a percentage reduction (currently 27.11%) is applied at the end of the assessment to establish the level of support provided.

At the end of month 8 the amount collected for Council Tax Reduction Scheme (excluding Police and Fire precepts) for those who have to pay CTRS, either for the first time or in addition to a proportion of their Council Tax, was £1.96m and the collection rate was 45.2%. This compares to £2.00m and 47.1% at the same point in 2015/16 and is the principal cause of the overall collection rate deteriorating.

The likely impact for 2016/17 is that the underlying rate of collection of Council Tax Reduction Scheme will be under greater pressure than 2015/16 due to accumulated arrears and limits on the amount that can be recovered from Attachment of Benefits.

#### 5.3 Business Rates

Prior to 1<sup>st</sup> April 2013 Business Rate income was collected by billing authorities on behalf of central government and then redistributed among all local authorities and police authorities as part of Formula Grant. From 1<sup>st</sup> April 2013 the income relating to Blackpool is shared between central government (50%), the Council (49%) and the Fire Authority (1%). Consequential adjustments were made to the Formula Grant equivalent.

At the end of month 8 the amount collected for Business Rates was £36.1m and the collection rate was 66.2%. This compares to £35.8m and 68.1% at the same point in 2015/16. The reduction of 1.9% compared to the previous year equates to £1.0m, though increases in both the Business Rate multiplier and base have made positive contributions of £1.3m. The Council's share of these is 49%.

From April 2014 Business Ratepayers have been entitled to elect to pay by 12 monthly instalments instead of over 10 months. This has allowed businesses more time to pay.

The audited Business Rate cumulative deficit as at 31<sup>st</sup> March 2016 is £4.58m. The Council's share of this is £2.24m (49%) and provision has been made for this.

#### 6. Capital Monitoring Performance

- 6.1 All active capital schemes have been included within Appendix 4. The purpose is to present the overall position of capital spend. The schemes are shown individually where total scheme budget is greater than £500k and grouped as "other schemes" otherwise. As in previous financial years the emphasis regarding capital monitoring will be on scheme variance rather than in-year progress since many schemes cross financial years such as the major housing developments. Therefore, some degree of flexibility for the management of slippage is necessary in order to balance the overall capital programme each year to the funding allocations available.
- 6.2 As at month 8 an overall nil variance on capital schemes is anticipated.

## 7. Summary Cash Flow Statement

- 7.1 As part of the reporting format for this financial year a summary cash flow statement is included at Appendix 5. This provides a comparison of the actual cash receipts and payments compared to forecast for 2016/17.
- 7.2 During the first 8 months of the year, the Council's net cashflow has resulted in fluctuations in short-term net investment/borrowing balances. However, overall temporary borrowing has increased since 31<sup>st</sup> March 2016 as long-term loans have reached maturity and as capital expenditure is incurred. The Council is currently using temporary borrowing to finance prudentially funded capital expenditure. While temporary investment rates and temporary borrowing rates are low the treasury team is delaying taking any new long-term borrowing to fund planned capital expenditure. The interest charged by Lancashire County Council on the Local Government Reorganisation Debt is lower than anticipated. As a result, the delay in taking new long-term borrowing and the lower interest charge from Lancashire County Council mean that a favourable credit variance is once again forecast for 2016/17.

## 8. Summary Balance Sheet

- 8.1 In order to provide a complete picture of the Council's financial performance, Appendix 6 provides a snapshot of the General Fund balance sheet as at the end of month 8. The key areas of focus are any significant movements in debtors, cash and cash equivalents, bank overdraft and creditors, as these impact upon the Council's performance in the critical areas of debt recovery, treasury management and Public Sector Payment Policy.
- 8.2 From 1<sup>st</sup> April 2016 local authorities were told that they must account for the Highways Network Asset in line with International Accounting Standard 16 *Property, Plant and Equipment*. The Highways Network Asset includes carriageways, footways, cycle paths, street furniture, traffic management and land and had been brought onto the balance sheet in previous months under Property, Plant and Equipment for 2016/17. However, on 14<sup>th</sup> November 2016 CIPFA took the decision to delay the implementation of the accounting for Highways Network Asset until 2017/18. Therefore, these amounts have now been removed from the balance sheet.
- 8.3 Over the 8-month period there has been an increase in spend on capital schemes included within Property, Plant and Equipment of £26.9m and a decrease in cash and cash equivalents of £8.7m, which in the main reflects the timing of the receipt of capital grants and the phasing of the capital programme.

#### 9. Conclusion and Recommendations

9.1 There has been a deterioration in the financial position compared to month 7 by £507k which has contributed to further deterioration in the Council's financial standing in comparison with Budget. Working balances are estimated to fall by £3,135k against the budgeted position over the year. This fall is in the context of the audited working balances at the start of the year of £5,636k, a reduction of 55.6%.

- 9.2 If this forecast position became the actual outturn, then in accordance with the Council's Financial Procedure Rules within its Constitution, the forecast revenue outturn 2016/17 within this report contravenes the second of the two specific conditions that excess spending does not:
  - 1. exceed 1% (i.e. £4.3m) of the authority's total gross revenue expenditure; or
  - 2. have the effect of reducing the authority's Working Balances below 50% of their normal target level (i.e. £3.0m).

In the context of £35.0m of Earmarked Revenue Reserves and with 4 months of the financial year remaining there should still be sufficient time to improve the position such that Working Balances of at least £3.0m are reached. Revised service and financial plans are underway to do so, including the freezing of non-essential spend and delays to filling non-front line vacancies.

- 9.3 In response to the financial position the Director of Resources is holding regular meetings with individual Directors to discuss the robustness and integrity of current year budget forecasts and the plans in place to deliver an in-year breakeven position.
- 9.4 The Executive is asked:
  - i) to note the report; and
  - ii) to require the respective Directors and Director of Resources to continue to closely monitor and manage financial and operational performances, specifically Children's Services and Strategic Leisure Assets.

Steve Thompson
Director of Resources

15<sup>th</sup> December 2016

# Revenue summary - budget, actual and forecast:

		BUDGET	VARIANCE				
APP.	GENERAL FUND	ADJUSTED	EXPENDITURE	2016/17 PROJECTED	FORECAST	F/CAST FULL	2015/16 (UNDER)/OV
	NET REQUIREMENTS	CASH LIMITED BUDGET £000	APR - NOV £000	SPEND £000	OUTTURN £000	YEAR VAR. (UNDER) / OVER £000	SPEND B/FW £000
		1000	2000	2000	2000	1000	2555
.,,		(425)	(4.470)		(4.0.5)		
3(a)	CHIEF EXECUTIVE	(126)	(1,172)	1,046	(126)	-	- (4.0)
(b)	GOVERNANCE & PARTNERSHIP SERVICES	1,425	1,388	101	1,489	64	(19)
	WARD BUDGETS RESOURCES	516	123	393	516	107	(246)
(d) (e)	PLACES	3,355 4,034	(3,070) 1,079	6,612 3,372	3,542 4,451	187 417	-
3(f)	STRATEGIC LEISURE ASSETS	1,355	2,215	(192)	2,023	668	-
(י) (g)	COMMUNITY & ENVIRONMENTAL SERVICES	43,794	24,855	18,882	43,737	(57)	(14)
(h)	ADULT SERVICES	45,542	20,666	24,305	44,971	(571)	(14)
(, B(i)	CHILDREN'S SERVICES	37,660	24,256	17,857	42,113	4,453	_
3(j)	PUBLIC HEALTH	304	1,389	(1,085)	304	-	_
3(k)	BUDGETS OUTSIDE THE CASH LIMIT	16,332	8,342	7,439	15,781	(551)	-
	CAPITAL CHARGES	(27,742)	(18,495)	(9,247)	(27,742)	-	-
	NET COST OF SERVICES:	126,449	61,576	69,483	131,059	4,610	(279)
	CONTRIBUTIONS:	4			4	4	
	-TO / (FROM) RESERVES	(5,295)	-	(5,963)	(5,963)	(668)	
	-2015/16 SERVICE UNDERSPENDS	(279)	-	(279)	(279)	-	
	- REVENUE CONSEQUENCES OF CAPITAL	85	-	85	85	(007)	
	CONTINGENCIES  NW REGIONAL FLOOD DEFENCE LEVY	1,974	-	1,167	1,167	(807)	
	CONTRIBUTIONS, etc.	65 (3,450)	-	65 <b>(4,925)</b>	65 <b>(4,925)</b>	(1,475)	
	CONTRIBUTIONS, etc.	(3,430)	_	(4,323)	(4,323)	(1,473)	
	TOTAL NET EXPENDITURE TO BE						
	MET FROM PUBLIC FUNDS	122,999	61,576	64,558	126,134	3,135	
	ADDED TO/(TAKEN FROM) BALANCES	-	-	(3,135)	(3,135)	(3,135)	
	NET REQUIREMENT AFTER						
	WORKING BALANCES	122,999	61,576	61,423	122,999	-	



	A I	В	С	D	Е	F	G	н		J	K	L I	М	N	0	Р
	Blackpool Council		-	Ħ	_		-									
2	Biackpool Godileii			H												
_	Schodula of Sarvina forecast	annual overspendings over the last 12	months	Ħ												
3	Schedule of Service forecast	annual overspendings over the last 12	months													
5																
6				H												
	Directorate	Service	Scrutiny Committee	H	Dec	Jan	Feb	Mar	Apr	May	Jun	July	Aug	Sept	Oct	Nov
8	Dii cotorate	501 1100	Report		2015	2016	2016	2016	2016	2016	2016	2016	2016	2016	2016	2016
9					£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
10																
		CHILDREN'S SOCIAL CARE			1,335	1,622	2,189	2,189			2,025	3,120	3,357	3,861	3,939	4,534
		STRATEGIC LEISURE ASSETS			1,306	1,473	1,503	1,503			1,113	668	668	668	668	668
		VISITOR ECONOMY		Ш	101	110	102	102			208	222	200	260	260	380
		PROPERTY SERVICES		Н	547	553	157	157			480	495	495	481	283	272
		ADULT SAFEGUARDING LIFELONG LEARNING & SCHOOLS		H	146 91	163 97	231	231			146	158	158	158 240	157 213	156 154
		EDUCATION SERVICES GRANT			1,087	1,087	1,185	1,185			86	86	83	83	83	83
		CARE & SUPPORT		$\vdash$	401	552	370	370			00	00	၀၁	၀၁	၀၁	0.3
		CHILDREN (5-19) - PUBLIC HEALTH PROGRAMMES		+	479	479	370	370								_
		SEXUAL HEALTH SERVICES - MANDATED		H	378	378										_
		SUBSTANCE MISUSE (DRUGS AND ALCOHOL)			350	350										-
22	COMMUNITY & ENVIRONMENTAL SERVICES			П							183	194	106			-
		GROWING PLACES									93	93	93	93	93	-
		HIGHWAYS AND TRAFFIC MANAGEMENT SERVICES					149	149			104					-
		CHILDREN'S SAFEGUARDING		Ш	155	145										-
		LOCAL SERVICES SUPPORT GRANT		ш	104	104	1									-
		REGISTRATION AND BEREAVEMENT SERVICES		Н			84	84					4.40			-
64		CULTURAL SERVICES		Н	1		1	1			1		148		1	-
65	U	Sub Total		H	6,480	7,113	5,970	5,970			4,438	5,036	5,308	5,844	5,696	6,247
66	<del>P</del>	Sub Total		++	0,400	7,113	3,310	3,310			4,430	3,030	3,300	3,044	3,030	0,247
65	2	Transfer to Earmarked Reserves (note 3)		Ħ	(1,306)	(1,473)	(1,503)	(1,503)	-		(1,113)	(668)	(668)	(668)	(668)	(668)
65 65 67 68	P			Ħ	(1,223)	(1,110)	(1,223)	(1,223)			(1,110)	(223)	(223)	(223)	(223)	(223)
69		Other General Fund (under) / overspends		П	(2,511)	(2,772)	(3,915)	(3,915)	-	-	(733)	(1,135)	(1,760)	(2,000)	(2,400)	(2,444)
70																
71	~	Total		Ш	2,663	2,868	552	552	-	-	2,592	3,233	2,880	3,176	2,628	3,135
72				Ш												
73	Notes:			Н												
74 75	Notes:			H												
	1. The Executive of 11th February 2004 approved	a process whereby services which trip a ceiling for overspending a	against hudget of £75 000	O or	1.5% of n	et hudget v	where					-				
77		red to be highlighted within this monthly budgetary control report. TI										-				
78		be approved by the respective Portfolio Holder. The services tripp														
79		nth rolling basis for comparison of progress being made.	J	ΠĨ												
80				Ħ												
81	<ol><li>The Strategic Leisure Assets overspend reflect</li></ol>	s the in-year position.		Ш												
82				П												
	3. In accordance with the original decision for this	programme by the Executive on 7th February 2011, the projected	overspend on Strategic L	eisu.	re Assets	will be car	ried forward	d and trans	erred to E	armarked	Reserves.					
84																

This page is intentionally left blank

# **Blackpool Council - Chief Executive**

## Revenue summary - budget, actual and forecast:

	BUDGET		EXPENDITURE		VARIANCE	
			2016/17			2015/16
FUNCTIONS OF THE SERVICE	ADJUSTED	EXPENDITURE	PROJECTED	FORECAST	F/CAST FULL	(UNDER)/OVER
	CASH LIMITED	APR - NOV	SPEND	OUTTURN	YEAR VAR.	SPEND B/FWD
	BUDGET				(UNDER) / OVER	
	£000	£000	£000	£000	£000	£000
CHIEF EXECUTIVE						
NET EXPENDITURE						
CHIEF EXECUTIVE	625	395	230	625	-	-
HUMAN RESOURCES, ORGANISATION					_	
AND WORKFORCE DEVELOPMENT	(765)	(1,370)	605	(765)	-	-
CORPORATE DELIVERY UNIT	14	(197)	211	14	-	-
TOTALS	(126)	(1,172)	1,046	(126)	-	-

# Commentary on the key issues:

## **Directorate Summary - basis**

The Revenue summary (above) lists the outturn projection for each individual service within the Chief Executive's Directorate against their respective, currently approved, revenue budget. Forecast outturns are based upon actual financial performance for the first 8 months of 2016/17 together with predictions of performance, anticipated pressures and efficiencies in the remainder of the financial year.

Following the recent Council restructure this directorate now includes Human Resources, Organisation and Workforce Development and the Corporate Delivery Unit (both transferred from the former Deputy Chief Executive's Directorate).

The Directorate is forecasting a break-even position for 2016/17.

# **Budget Holder - Mr N Jack, Chief Executive**



# **Blackpool Council – Governance and Partnership Services**

### Revenue summary - budget, actual and forecast:

	BUDGET		EXPENDITURE		VARIANCE	
			2016/17			2015/16
FUNCTIONS OF THE SERVICE	ADJUSTED	EXPENDITURE	PROJECTED	FORECAST	F/CAST FULL	(UNDER)/OVER
	CASH LIMITED	APR - NOV	SPEND	OUTTURN	YEAR VAR.	SPEND B/FWD
	BUDGET				(UNDER) / OVER	
	£000	£000	£000	£000	£000	£000
GOVERNANCE & PARTNERSHIP SERVICES						
NET EXPENDITURE						
DEMOCRATIC GOVERNANCE	2,133	1,725	408	2,133	-	(19)
CORPORATE LEGAL SERVICES	(336)	(593)	291	(302)	34	-
REGISTRATION AND BEREAVEMENT SERVICES	(372)	256	(598)	(342)	30	-
GOVERNANCE & PARTNERSHIP SERVICES	1,425	1,388	101	1,489	64	(19)
WARDS	516	123	393	516	-	(246)
TOTALS	1,941	1,511	494	2,005	64	(265)

#### Commentary on the key issues:

### **Directorate Summary - basis**

The Revenue summary (above) lists the outturn projection for each individual service within Governance and Partnership Services against their respective, currently approved, revenue budget. Forecast outturns are based upon actual financial performance for the first 8 months of 2016/17 together with predictions of performance, anticipated pressures and efficiencies in the remainder of the financial year, all of which have been agreed with the head of service.

Following the recent Council restructure this Directorate has been renamed and now includes Corporate Legal Services (transferred from Resources) and Governor Services (from Children's Services). The Licensing Service has transferred to Community and Environmental Services and Community Engagement and Equalities (which transferred from the former Deputy Chief Executive's Directorate) has now transferred to Public Health.

#### **Democratic Governance Service**

The Democratic Governance Service is forecasting a break-even position for 2016/17. This service now includes Governor Services.

## **Corporate Legal Services**

There is a pressure of £34k mainly due to a Priority Led Budgeting (PLB) target which is expected to be met by year-end.

#### **Registration and Bereavement Services**

Registration and Bereavement Services is forecasting a pressure of £30k. This is due to the forecast level of demand in the Coroners and Mortuary Service but this has reduced from earlier months due to expected additional income.

# **Ward Budgets**

Ward budgets are expected to break-even in 2016/17.

**Budget Holder - Mr M Towers, Director of Governance and Partnership Services.** 

# Blackpool Council Ward Budgets 2016/17 Month 8

#### Wards

No. All	wards								
BEDIOD    CIII. A Williams		Councillors	Requisitions	Requisitions		Requisitions		Committed to Approved	•
Bipham Ward									
BC1002			4	4	0	3	£28,312.71	£2,697.00	£25,615.71
Bloomfield Ward   Cif. Cain   Cif. In Debon   6   6   0   3   £16,697,54   £10,778.35   £5,919.19									
SC1003			8	8	0	6	£21,273.94	£13,053.06	£8,220.88
Benswick Ward Ciff. Go Coleman Ciff. Hutton Ciff. Rysin Ciff. Rysin Ciff. Rysin Ciff. Coleman Ciff. Min Hendrison MBE Ciff. Ciff. Coleman Ciff. Min Hendrison Ciff. Min He					•	•	C46 607 E4	C40 770 2F	CE 040 40
Common Number   Common Number   Common Number   Common Number   Common Number			6	6	U	3	£16,697.54	£10,778.35	£5,919.19
Claremont Ward   Clif. Taylor   St. (1974)   Clif. Clif. Williams   10   10   0   8   £19,394.14   £15,519.92   £3,874.22   £3,874.22   £3,874.22   £3,874.22   £3,874.23   £16,575.89   £16,192.50   £10,577.89   £10,677.89			2	2	0	1	£28 982 55	£2 080 00	£26 902 55
SC1005			_	-		•	220,002.00	22,000.00	220,002.00
Cilifon Ward   Cilif. Hutton   12   12   12   0   7   E26,764.39   £16,192.50   £10,571.89			10	10	0	8	£19.394.14	£15.519.92	£3.874.22
Generalist Ward   Cilir. Rrs Wright   2   2   0   0   £22,018.81   -£12,300.00   £40,318.81	Clifton Ward								,
SCHOOT    Cilir, Mirs Wright    2	BC1006	Clir. L Taylor	12	12	0	7	£26,764.39	£16,192.50	£10,571.89
Hawes Side Ward  Citr. Crichely  7 7 7 0 4 229,800.00 E13,487.50 E16,312.50 Highfield Ward Citr. Kirchely F1 F2 F3 F3 F3 F3 F3 F3 F4		Clir. Ryan							
Schools			2	2	0	0	£28,018.81	-£12,300.00	£40,318.81
Highfield Ward Cills. Mins Henderson MBE Cills. Mins Henderson MBE Cills. Clins. Hunter Cills. Clins. Clins									
SC1099			7	7	0	4	£29,800.00	£13,487.50	£16,312.50
Inghtorpe Ward   Cilir. Cross   8			_	_	_	_			
SC1010			6	6	0	5	£25,413.77	£6,684.02	£18,729.75
Layton Ward   Cilr. Mrs Benson   12   10   2   9   £21,091.00   £0.00   £21,091.00   £0.00   £21,091.00   £0.00   £21,091.00   £0.00   £21,091.00   £0.00   £21,091.00   £0.00   £21,091.00			•		•	_	000 500 00	040.005.00	000 445 00
SC1011			8	8	U	5	£36,530.09	£10,085.00	£26,445.09
Marton Ward   Cilr. Singleton   Cilr. Singleton   Cilr. Elmes   7   7   0   6   £34,963.08   £18,201.78   £16,761.30			12	10	2	٥	£21 001 00	60.00	£21 001 00
SC1012			12	10			221,031.00	20.00	221,031.00
Norbreck Ward   Cilr. Callow   S			7	7	0	6	£34.963.08	£18 201 78	£16.761.30
BC1013	Norbreck Ward						20 1,000100	210,201110	210,101100
Color	BC1013		8	8	0	4	£38,495.41	£34,403.75	£4,091.66
Squires Gate Ward BC1015         Clir. Cox Clir. Humphreys         5         5         0         4         £21,608.91         £10,822.50         £10,786.41           Stanley Ward BC1016         Clir. Shanfeled         4         2         2         2         £30,896.00         £3,085.00         £27,811.00           Talbot Ward BC1017         Clir. Somith         8         8         0         4         £36,657.78         £18,653.93         £18,003.85           Tyldesley Ward BC1018         Clir. Collett         Clir. Smith         8         8         0         4         £29,171.66         £5,583.95         £23,587.71           Victoria Ward BC1019         Clir. Jackson         3         3         0         3         £24,586.66         £5,728.35         £18,858.31           Warbreck Ward BC1020         Clir. Owen         3         3         0         2         £21,364.07         £4,535.00         £16,829.07           Waterloo Ward BC1021         Clir. O'Hara BC1021         Clir. Robertson BEM         7         7         0         3         £28,115.00         £9,435.00         £18,680.00           Unallocated Budget         -         -         -         -         -         £45,000.00         £245,000.00	Park Ward	Clir. Campbell						·	
Science   Scie		Cllr. Kirkland	7	7	0	6	£30,493.68	£9,938.89	£20,554.79
Stanley Ward   BC1016   Cilr. Roberts   Cilr. Stansfield   4   2   2   2   £30,896.00   £3,085.00   £27,811.00									
SC1016   Clir. Stansfield   4			5	5	0	4	£21,608.91	£10,822.50	£10,786.41
Talbot Ward BC1017 Clir. Smith 8 8 8 0 4 £36,657.78 £18,653.93 £18,003.85 Tyldesley Ward Clir. Collett BC1018 Clir. Authors 4 4 4 0 4 £29,171.66 £5,583.95 £23,587.71 Victoria Ward BC1019 Clir. Jackson Clir. Owen 3 3 3 0 3 £24,586.66 £5,728.35 £18,858.31 Warbreck Ward BC1020 Clir. Scott 4 4 4 0 2 £21,364.07 £4,535.00 £16,829.07 Waterloo Ward BC1021 Clir. Chara BC1021 Clir. Robertson BEM 7 7 0 3 £28,115.00 £9,435.00 £18,680.00 E18,680.00   Ward Totals 134 130 4 89 £578,631.19 £198,665.50 £379,965.69   Unallocated Budget £45,000.00 £0.00 -£45,000.00									
SC1017   Cilr. Smith   8			4	2	2	2	£30,896.00	£3,085.00	£27,811.00
Tyldesley Ward BC1018 CIIr. Collett BC1018 CIIr. Matthews CIIr. Jackson BC1019 CIIr. Owen 3 3 0 3 £24,586.66 £5,728.35 £18,858.31 Warbreck Ward BC1020 CIIr. Scott 4 4 0 2 £21,364.07 £4,535.00 £16,829.07 Waterloo Ward BC1021 CIIr. Robertson BEM 7 7 7 0 3 £28,115.00 £9,435.00 £18,680.00  Ward Totals  134 130 4 89 £578,631.19 £198,665.50 £379,965.69  Unallocated Budget £17,631.19  Income Budget £45,000.00  £00.00 -£45,000.00			_	_	_				
Cilr. Matthews			8	8	<u> </u>	4	£36,657.78	£18,653.93	£18,003.85
Victoria Ward   BC1019   Cilr. Owen   3   3   0   3   £24,586.66   £5,728.35   £18,858.31			4		•	4	£20 171 ££	CE E02 0E	£22 £07 74
Clir. Owen   3   3   0   3   £24,586.66   £5,728.35   £18,858.31			-	4	<u> </u>	<del></del>	223,171.00	23,303.33	223,307.71
Warbreck Ward   BC1020   Cilr. Scott   4			3	3	0	3	£24 586 66	£5 728 35	£18 858 31
Waterloo Ward   Cilr. O'Hara   Cilr. Robertson BEM   7   7   0   3   £28,115.00   £9,435.00   £18,680.00			Ĭ	ŭ			22 1,000.00	20,120.00	2.0,000.0.
Ward Totals   134   130   4   89   £578,631.19   £198,665.50   £379,965.69		Cllr. Scott	4	4	0	2	£21,364.07	£4,535.00	£16,829.07
Ward Totals         134         130         4         89         £578,631.19         £198,665.50         £379,965.69           Unallocated Budget         -         -         -         -£17,631.19         £0.00         -£17,631.19           Income Budget         -         -         -         -£45,000.00         £0.00         -£45,000.00	Waterloo Ward						•	,	•
Unallocated Budget         -         -         -         -£17,631.19         £0.00         -£17,631.19           Income Budget         -         -         -         -£45,000.00         £0.00         -£45,000.00	BC1021	Cllr. Robertson BEM	7	7	0	3	£28,115.00	£9,435.00	£18,680.00
Income Budget£45,000.00 £0.00 -£45,000.00		Ward Totals	134	130	4	89	£578,631.19	£198,665.50	£379,965.69
		Unallocated Budget	-	-	-	-	-£17,631.19	£0.00	-£17,631.19
Area Ward Totals 134 130 4 89 £516,000.00 £198,665.50 £317,334.50		Income Budget	-	-	-	-	-£45,000.00	£0.00	-£45,000.00
		Area Ward Totals	134	130	4	89	£516,000.00	£198,665.50	£317,334.50



# **Blackpool Council - Resources**

## Revenue summary - budget, actual and forecast:

	BUDGET		EXPENDITURE		VARIANCE	
			2016/17		•	2015/16
FUNCTIONS OF THE SERVICE	ADJUSTED	EXPENDITURE	PROJECTED	FORECAST	F/CAST FULL	(UNDER)/OVER
	CASH LIMITED	APR - NOV	SPEND	OUTTURN	YEAR VAR.	SPEND
	BUDGET				(UNDER) / OVER	
	£000	£000	£000	£000	£000	£000
RESOURCES						
NET EXPENDITURE						
PROCUREMENT & PROJECTS	(11)	(223)	151	(72)	(61)	-
BENEFITS	(1,053)	(1,718)	661	(1,057)	(4)	-
REVENUES & EXCHEQUER SERVICES	1,405	1,087	369	1,456	51	-
CUSTOMER FIRST	(61)	(387)	331	(56)	5	-
ICT SERVICES	174	(1,370)	1,488	118	(56)	-
ACCOUNTANCY	(25)	(722)	695	(27)	(2)	-
RISK SERVICES	69	(280)	331	51	(18)	-
PROPERTY SERVICES (Incl. INVESTMENT PORTFOLIO)	2,857	543	2,586	3,129	272	-
TOTALS	3,355	(3,070)	6,612	3,542	187	-

## Commentary on the key issues:

#### **Directorate Summary - basis**

The Revenue summary (above) lists the outturn projection for each individual service within Resources
against their respective, currently approved, revenue budget. Forecast outturns are based upon actual
financial performance for the first 8 months of 2016/17 together with predictions of performance,
anticipated pressures and efficiencies in the remainder of the financial year, all of which have been
agreed with each head of service.

## **Procurement and Projects**

• The favourable variance of £61k is due to an over-achievement against current and prior years' Priority Led Budgeting (PLB) targets in respect of staff savings and additional income.

### **Benefits**

• Currently within budget, the Benefits Service is processing Housing Benefit and Council Tax Reduction Scheme new claims and changes in circumstances in an average of 20 days.

## **Revenues and Exchequer Services**

• The 2016/17 budget savings target has not yet fully been met however the service is currently reviewing options.

#### **Customer First**

• As a way of streamlining processes and encouraging customers to embrace digital services and 'self-serve', thereby relieving pressure on face-to-face and telephone-based customer contact points, a 'Channel Shift' project is underway.

#### **ICT Services**

• Following the disaggregation of the Deputy Chief Executive's Directorate, ICT Services has transferred into the Resources Directorate. This service is forecasting a small underspend as a result of staffing vacancies.

### **Accountancy**

• Accountancy is forecasting to achieve the PLB savings target.

#### **Risk Services**

 Risk Services are forecasting to achieve the PLB savings target with one-off staffing savings and additional income.

## **Property Services (incl. Investment Portfolio)**

Property Services is forecasting an overspend of £272k. This projection is based on the current pace of
property rationalisation. There is also a forecast pressure from rental income within the Central
Business District until all units are filled and any rent-free periods lapse. The Gym in Talbot Road Multistory Car Park has now opened.

## Summary of the revenue forecast

After 8 months of the financial year Resources is forecasting a £187k overspend. The Directorate continues to operate on the basis of not filling staff vacancies other than in exceptional circumstances.

**Budget Holder - Mr S Thompson, Director of Resources** 

# **Blackpool Council - Places**

### Revenue summary - budget, actual and forecast:

	BUDGET		EXPENDITURE		VARIANCE	
			2016/17			2015/16
FUNCTIONS OF THE SERVICE	ADJUSTED	EXPENDITURE	PROJECTED	FORECAST	F/CAST FULL	(UNDER)/OVER
	CASH LIMITED	APR - NOV	SPEND	OUTTURN	YEAR VAR.	SPEND
	BUDGET				(UNDER) / OVER	
	£000	£000	£000	£000	£000	£000
PLACES						
NET EXPENDITURE						
CULTURAL SERVICES	(4)	(779)	782	3	7	-
ECONOMIC DEVELOPMENT	79	(1,983)	2,062	79	-	-
GROWING PLACES	198	1,116	(888)	228	30	-
VISITOR ECONOMY	3,761	2,725	1,416	4,141	380	-
TOTALS	4,034	1,079	3,372	4,451	417	-

## Commentary on the key issues:

# **Directorate Summary - basis**

The Revenue summary (above) lists the outturn projection for each individual service within the Places Directorate against their respective, currently approved, revenue budget. The forecast outturn of £417k overspend is based upon actual financial performance for the first 8 months of 2016/17 together with predictions of performance, anticipated pressures and efficiencies in the remainder of the financial year, all of which have been agreed with each head of service.

#### **Cultural Services**

This service is now expecting a £7k overspend by the year-end due to a shortfall in funding of the Grundy Art Gallery. The service position has improved by reducing building costs.

#### **Growing Places**

This service is expecting a £30k overspend by the year-end. This is due to prudential borrowing costs of £30k in Housing for the Foxhall Village development. Previous staffing pressures in the Planning Department have been offset by one-off savings following a review of prudent year-end provision and non-essential 2016/17 spend.

#### **Visitor Economy**

This service is expecting a £380k overspend by the year-end. £100k is due to low income in Print Services - this service is now under review. The Illuminations service is now forecasting an overspend of £250k due to increasing costs and poorer than expected year-to-date income. Visit Blackpool is also forecasting an overspend of £30k due to various events coming in over budget. The previously reported £100k pressure due to the balance of savings yet to be identified has been offset by one-off savings following a review of prudent year-end provision.

## **Budget Holder – Mr A Cavill, Director of Place**



# **Blackpool Council – Strategic Leisure Assets**

## Revenue summary - budget, actual and forecast:

	BUDGET		EXPENDITURE		VARIANCE	
			2016/17			2015/16
FUNCTIONS OF THE SERVICE	ADJUSTED	EXPENDITURE	PROJECTED	FORECAST	F/CAST FULL	(UNDER)/OVER
	CASH LIMITED	APR-NOV	SPEND	OUTTURN	YEAR VAR.	SPEND B/FWD
	BUDGET				(UNDER) / OVER	
	£000	£000	£000	£000	£000	£000
STRATEGIC LEISURE ASSETS						
NET EXPENDITURE						
STRATEGIC LEISURE ASSETS	1,355	2,215	(192)	2,023	668	-
TOTALS	1,355	2,215	(192)	2,023	668	-

## Commentary on the key issues:

## **Directorate Summary - basis**

The Revenue summary (above) lists the outturn projection for the Service against its respective, currently approved, revenue budget. The forecast outturn is based upon actual financial performance for the first 8 months of 2016/17 together with predictions of performance, anticipated pressures and efficiencies in the remainder of the financial year, all of which have been agreed with the head of service.

### **Key Issues**

The Leisure Asset portfolio projected outturn for 2016/17 is currently £668k, taking the forecast cumulative deficit as at 2016/17 year-end to £5,479k. This position incorporates the increased debt financing costs associated with both the former Tower Lounge development and essential Tower steel structure renewal, together with increased marketing costs and revised income profile, as well as the application of a composite rate to prudential borrowing.

The Leisure Asset portfolio is currently forecast to break-even, in-year, during 2021/22.

In accordance with the original decision for this programme by the Executive on 7<sup>th</sup> February 2011, the projected overspend on Strategic Leisure Assets will be carried forward and transferred to Earmarked Reserves.

## Budget Holder - Mr A Cavill, Director of Place



# **Blackpool Council – Community and Environmental Services**

# Revenue summary - budget, actual and forecast:

	BUDGET		EXPENDITURE		VARIANCE	
			2016/17			2015/16
FUNCTIONS OF THE SERVICE	ADJUSTED	EXPENDITURE	PROJECTED	FORECAST	F/CAST FULL	(UNDER)/OVER
	CASH LIMITED	APR - NOV	SPEND	OUTTURN	YEAR VAR.	SPEND B/FWD
	BUDGET				(UNDER) / OVER	
	£000	£000	£000	£000	£000	£000
COMMUNITY & ENVIRONMENTAL SERVICES						
NET EXPENDITURE						
BUSINESS SERVICES	970	653	291	944	(26)	(14)
LEISURE AND CATERING	4,244	3,214	942	4,156	(88)	-
PUBLIC PROTECTION	(303)	(1,375)	1,137	(238)	65	-
HIGHWAYS AND TRAFFIC MANAGEMENT SERVICES	15,325	7,615	7,732	15,347	22	-
STREET CLEANSING AND WASTE	18,718	10,602	8,022	18,624	(94)	-
COASTAL AND ENVIRONMENTAL PARTNERSHIPS	4,326	2,752	1,574	4,326	-	-
INTEGRATED TRANSPORT	514	1,394	(816)	578	64	-
TOTALS	43,794	24,855	18,882	43,737	(57)	(14)

## Commentary on the key issues:

#### **Directorate Summary - basis**

The Revenue summary (above) lists the outturn projection for each individual service within Community and Environmental Services against their respective, currently approved, revenue budget. Forecast outturns are based upon actual financial performance for the first 8 months of 2016/17 together with predictions of performance, anticipated pressures and efficiencies in the remainder of the financial year, all of which have been agreed with each head of service.

#### **Business Services**

There is a forecast underspend of £26k due to a review of discretionary spending and a reduction in staff costs.

#### **Leisure and Catering**

There is a forecast underspend of £88k due to savings on provisions.

#### **Public Protection**

Public Protection is over budget by £65k due to a forecast pressure at the end of the South Beach Selective Licensing Scheme.

## **Highways and Traffic Management Services**

Overall the service is £22k over budget. There is a £34k pressure on Shelters due to income and there has been additional vehicle expenditure in the month of £60k. This pressure is partly offset by savings on maintenance and scheme income.

#### **Street Cleansing and Waste**

Street Cleansing and Waste is under budget by £94k after a rigorous and determined review of forecast income and expenditure. The Household Waste Recycling Centre (HWRC) budget position has improved significantly as a result of the aforementioned review and is now showing as £85k over. Unfortunately there is still a decrease in the level of income forecast from recycling waste which is due to a downturn in the recyclate markets and higher costs of recycling materials. The service is pro-actively managing the pressure.

The £856k PFI Grant is no longer available and is being considered along with Lancashire County Council in the review of the operation of the recycling plants, with the risk being covered against the specific Waste PFI reserve in 2016/17.

# **Integrated Transport**

Integrated Transport is £64k over budget due to a pressure on public transport contracts.

## Conclusion – Community and Environmental Services financial position

As at the end of month 8 the Community and Environmental Services Directorate is forecasting an overall underspend of £57k for the financial year to March 2017 as detailed above. The pressure due to the loss of the Waste PFI grant has been offset against reserves in 2016/17. A review of discretionary expenditure has achieved £38k of savings included in the above figures for Business Services, Highways and Cleansing and Waste.

Budget Holder - Mr J Blackledge, Director of Community and Environmental Services

# **Blackpool Council - Adult Services**

# Revenue summary - budget, actual and forecast:

	BUDGET		EXPENDITURE		VARIANCE	
			2016/17			2015/16
FUNCTIONS OF THE SERVICE	ADJUSTED	EXPENDITURE	PROJECTED	FORECAST	F/CAST FULL	(UNDER)/OVER
	CASH LIMITED	APR - NOV	SPEND	OUTTURN	YEAR VAR.	SPEND B/FWD
	BUDGET				(UNDER) / OVER	
	£000	£000	£000	£000	£000	£000
ADULT SERVICES						
NET EXPENDITURE						
ADULT SOCIAL CARE	3,664	2,068	1,595	3,663	(1)	-
CARE & SUPPORT	4,237	1,954	2,329	4,283	46	-
COMMISSIONING & CONTRACTS TEAM	1,067	403	622	1,025	(42)	-
ADULT COMMISSIONING PLACEMENTS	36,112	16,298	19,084	35,382	(730)	-
ADULT SAFEGUARDING	462	(57)	675	618	156	-
TOTALS	45,542	20,666	24,305	44,971	(571)	-

#### **Commentary on the key issues:**

#### **Directorate Summary – basis**

The Revenue summary (above) lists the latest outturn projection for each individual service within
the Adult Services Directorate against their respective, currently approved, revenue budget.
Forecast outturns are based upon actual financial performance for the first 8 months of 2016/17
together with predictions of performance, anticipated pressures and efficiencies in the remainder
of the financial year, all of which have been agreed with each head of service.

#### **Adult Commissioning Placements (Social Care Packages)**

 The Adult Commissioning Placements Budget is forecasting a £730k underspend as a result of higher than anticipated residential income and one-off savings following a review of prudent yearend accruals. It is possible the financial position may improve further following scrutiny of the income forecast, however, the current view has been taken in the light of potential pressures from unpredictable winter demand.

### **Commissioning & Contracts Team and Care & Support**

• The Commissioning & Contracts Team is currently forecast to be £42k underspent on their staffing budget. Care and Support is forecasting an overspend of £46k due to an additional Adults Services vacancy target which has not yet been met but is expected to be met by year-end.

## **Adult Safeguarding**

 The Adult Safeguarding Division is forecast to be £156k overspent, with £101k relating to additional legal and staffing costs to fund Deprivation of Liberty (DoLs) case law. Several Councils are currently challenging the Government in relation to New Burdens funding. There is also a £55k inyear pressure relating to the timing of a staffing restructure within Adults and Children's Safeguarding.

# **Summary of the Adult Services financial position**

As at the end of November 2016 the Adult Services Directorate is forecasting an overall underspend of £571k for the financial year to March 2017 on a gross budget of £67.3m.

**Budget Holder – K Smith, Director of Adult Services** 

# **Blackpool Council - Children's Services**

## Revenue summary - budget, actual and forecast:

	BUDGET		VARIANCE					
		2016/17						
FUNCTIONS OF THE SERVICE	ADJUSTED CASH LIMITED BUDGET £000	EXPENDITURE APR - NOV £000	PROJECTED SPEND £000	FORECAST OUTTURN £000	F/CAST FULL YEAR VAR. (UNDER) / OVER £000	(UNDER)/OVER SPEND B/FWD £000		
CHILDREN'S SERVICES	1000	1000	1000	1000	1000	1000		
NET EXPENDITURE								
LOCAL SCHOOLS BUDGET - ISB	20,702	15,100	5,602	20,702	-	-		
LOCAL SCHOOLS BUDGET - NON DELEGATED	447	447	7	454	7	-		
LIFELONG LEARNING & SCHOOLS	21,983	13,193	8,970	22,163	180	-		
EARLY HELP FOR CHILDREN AND FAMILIES	297	116	132	248	(49)	-		
CHILDREN'S SOCIAL CARE	116	77	39	116	-	-		
BUSINESS SUPPORT AND RESOURCES	368	235	133	368	-	-		
DEDICATED SCHOOL GRANT	(44,721)	(30,610)	(14,151)	(44,761)	(40)	-		
CARRY FORWARD OF DSG	(192)	-	(290)	(290)	(98)	-		
TOTAL DSG FUNDED SERVICES	(1,000)	(1,442)	442	(1,000)	-	-		
CHILDREN'S SERVICES DEPRECIATION	3,236	2,157	1,079	3,236	-	-		
LIFELONG LEARNING & SCHOOLS	3,768	1,180	2,742	3,922	154	-		
EARLY HELP FOR CHILDREN AND FAMILIES	3,860	1,372	2,150	3,522	(338)	-		
CHILDREN'S SOCIAL CARE	25,250	19,377	10,407	29,784	4,534	-		
CHILDREN'S SAFEGUARDING	1,498	742	814	1,556	58	-		
BUSINESS SUPPORT AND RESOURCES	1,922	1,482	421	1,903	(19)	-		
LOCAL SERVICES SUPPORT GRANT	(07.4)	(13)	(6)	(19)	(19)	-		
EDUCATION SERVICES GRANT	(874)	(599)	(192)	(791)	83	-		
TOTAL COUNCIL FUNDED SERVICES	38,660	25,698	17,415	43,113	4,453	-		
TOTAL CHILDREN'S SERVICES	37,660	24,256	17,857	42,113	4,453	-		

#### **Commentary on the key issues:**

#### **Directorate Summary – basis**

The Revenue summary (above) lists the latest outturn projection for each individual service within
the Children's Services Directorate against their respective, currently approved, revenue budget.
Forecast outturns are based upon actual financial performance for the first 8 months of 2016/17
together with predictions of performance, anticipated pressures and efficiencies in the remainder
of the financial year, all of which have been agreed with each head of service.

#### **Dedicated Schools Grant Funded Services**

• The Dedicated Schools Grant (DSG) is the funding stream that supports the Schools Budget, which includes amounts that are devolved through the Individual School Budget (ISB), together with centrally-retained pupil-related services as listed in the revenue summary. Any under or overspends against services funded by the DSG will be carried forward to 2017/18 and, in the case of overspends, become the first call on the grant in that year.

## **Lifelong Learning and Schools**

• Due to increased demand, there is a forecast overspend on the Special Educational Needs Transport budget of £230k, partly offset by small underspends in other areas of the division.

#### **Early Help for Children and Families**

• The Early Help division is forecasting a £338k underspend due to staff vacancies and a saving on the Domestic Abuse contract.

#### **Children's Social Care**

- Several commissioning reviews have taken place during the first half of the financial year and progress has been made against the challenging £1.222m 2016/17 PLB savings target that was applied to the Children's Social Care division. There is a forecast shortfall of £650k due to the ongoing implementation of the review recommendations.
- Additional in-year service pressures, as described below, relating to placements, legal costs and other miscellaneous overspends amount to £3.884m giving a total forecast overspend for the division of £4.534m.
- The number of Looked After Children (LAC) in Blackpool has increased by well over 10% in the last year and, exceeding 500 for the first time in the last few months, is currently the highest it has ever been. The number of open cases, which is currently in excess of 2,000, has also reached record levels. While this figure is starting to reduce, the complexity of the cases being seen means that a corresponding reduction in LAC is unlikely. These pressures in the system reflect national trends, with the Children and Family Court Advisory and Support Service (Cafcass) reporting a 16% increase in care applications between July 2015 and July 2016. At a local level, significant and unusual antisocial behaviour patterns emerged in the town in the early part of the financial year, which ultimately resulted in several new residential placements with extensive therapeutic support being required in many cases.
- The Deputy Director of Children's Services carried out an audit of all new admissions into care between April and June 2016 which confirmed that all the children were brought into the system appropriately. Only one of these new placements was due to a family moving into the Blackpool area.
- November 2016 has seen the commencement of 3 new residential placements at a forecast cost of £173k until the end of the financial year, 11 new placements with Independent Fostering Agencies at a forecast cost of £143k, and the movement of 3 children from fostering placements into residential placements at an additional cost of £99k. These changes have created total new cost pressures in the division of £415k, and are the primary reason for the increase in the directorate's forecast overspend between October and November.
- Average placement costs have continued to increase, and this is partly due to a shortage of quality providers which is being seen nationally as highlighted in Martin Narey's recent governmentcommissioned report, Residential Care in England. This creates significant commissioning challenges in terms of negotiating weekly placement rates that offer value for money.

• A breakdown of the budgeted, current and projected placements is shown in the table below:

IFA budgeted numbers (fte)		65.0
IFA current (headcount)		93.0
IFA projected numbers (fte)		79.5
Increased numbers pressure	£	719,920
Increased placement rate pressure	£	20,180
Independent Fostering Agency Over Spend	£	740,100
Resi budgeted numbers (fte)		20.0
Resi current numbers (headcount)		36.0
Resi projected numbers (fte)		33.7
Increased numbers pressure	£	2,057,100
Increased placement rate pressure	£	610,090
Residential Over Spend	£	2,667,190
Total Placement Over Spend	£	3,407,290

- In addition to placement pressures, there is a forecast overspend of £270k on the legal and court fees budget. Despite the fact that Blackpool invests more in advocacy services, and has consequently seen less of a spike in care proceedings, than our neighbouring authorities such cases are continuing to rise, increasing from 107 in 2015/16 to a projected figure of 140 for 2016/17.
- A number of solutions to try and mitigate the above pressures are being explored and implemented. Expressions of interest for three innovation bids were submitted to the Department for Education (DfE) in July, which proposed new ways of working in partnership with neighbouring authorities as well as local providers and partners to support children with complex and therapeutic needs. While we now know that at least two of these bids were not successful, a further round of innovation funding has recently been announced by the government for which Blackpool will certainly be bidding. Work is also taking place in-house to redesign and strengthen services, including the creation of the Vulnerable Adolescent Hub which will offer a single point of contact for young people, and the conversion of one of our children's homes into an adolescent support unit, or 'crash-pad', which will both support young people on the edge of care and provide short-term crisis care. In addition, now that the division's internal reviews are nearing completion, there will be a refocus of the Children's Commissioning Team on the local provider market, in an attempt to drive down placement costs. The Council's Internal Audit Department recently carried out a review of external placements (the final report with recommendations is pending), and a review of Children's legal costs is planned.

#### **Education Services Grant**

 From April 2013, the education functions provided by local authorities have been funded from the Education Services Grant (ESG). The Council receives £77 per pupil in relation to the pupils in schools maintained by the authority plus £15 for each pupil in all schools and academies in respect of responsibilities retained for every pupil within our boundary. A shortfall in grant of £83k is included in the forecast overspend, relating to the anticipated loss of funding due to in-year academy conversions.

# Summary of the Children's Services financial position

As at the end of November 2016 the Children's Services Directorate is forecasting an overspend of £4.453m for the financial year to March 2017.

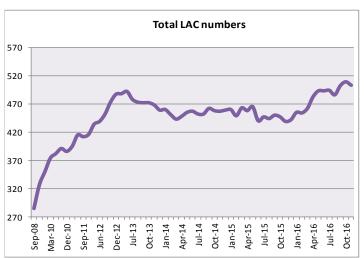
**Budget Holder – Mrs D Curtis, Director of People (Statutory Director of Children's Services)** 

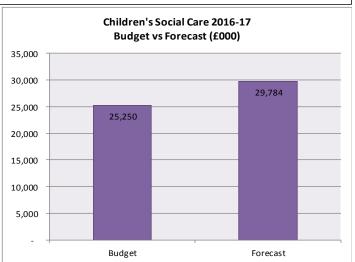
#### **Children's Social Care Trends**

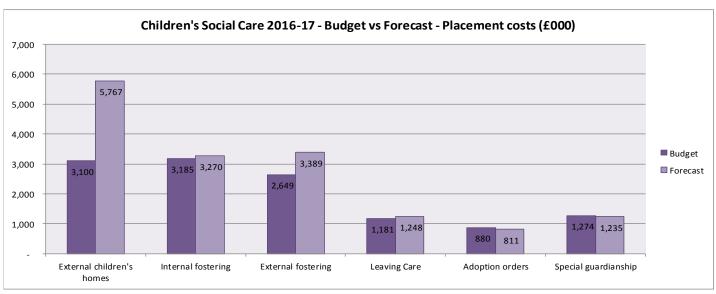
External Placements				Total			Internal Fostering			Total LAC			
Data	Date		Residential			Total			internal Fostering			Numbers	
Date	FTE	£000's	£ per placement	FTE	£000's	£ per placement	FTE	£000's	£ per placement	FTE	£000's	£ per placement	No.
Mar-11	22.69	860	37,912	36.73	3,536	96,272	59.42	4,396	73,983	303.23	3,329	10,977	395
Jun-11	29.54	1,108	37,508	33.62	3,430	102,023	63.16	4,538	71,849	303.23	3,329	10,977	395
Sep-11	30.35	1,129	37,191	33.90	3,457	101,982	64.25	4,586	71,376	316.95	3,527	11,128	412
Dec-11	31.91	1,184	37,118	35.16	3,580	101,808	67.07	4,764	71,031	312.85	3,496	11,175	416
Mar-12	32.68	1,223	37,424	34.27	3,488	101,780	66.95	4,711	70,366	315.07	3,507	11,131	434
Jun-12	49.27	1,816	36,858	36.47	3,710	101,727	85.07	5,526	64,958	296.18	3,480	11,750	439
Sep-12	53.37	1,903	35,657	36.70	4,264	116,185	90.07	6,167	68,469	290.42	3,345	11,518	452
Dec-12	55.80	1,987	35,611	38.08	4,498	118,121	93.88	6,485	69,080	290.55	3,372	11,606	487
Mar-13	57.36	2,028	35,355	38.89	4,645	119,447	96.25	6,673	69,330	291.27	3,377	11,594	488
Jun-13	71.93	2,604	36,202	30.01	3,349	111,596	101.94	5,953	58,400	298.00	3,542	11,887	492
Sep-13	70.51	2,515	35,667	29.05	3,240	111,523	99.56	5,754	57,801	293.58	3,496	11,908	472
Dec-13	68.22	2,494	36,560	29.02	3,398	117,073	97.24	5,892	60,592	292.11	3,455	11,828	459
Mar-14	72.82	2,480	34,058	29.76	3,525	118,473	102.57	6,005	58,547	295.49	3,474	11,757	443
Jun-14	70.35	2,527	35,928	24.74	2,537	102,561	95.09	5,065	53,265	266.65	3,422	12,833	457
Sep-14	69.41	2,614	37,655	23.09	2,799	121,210	92.50	5,412	58,513	258.39	3,248	12,570	462
Dec-14	68.73	2,664	38,760	23.09	2,870	124,281	91.83	5,534	60,268	265.56	3,313	12,474	459
Mar-15	71.13	2,856	40,155	23.23	2,993	128,868	94.36	5,850	61,992	262.93	3,253	12,374	463
Jun-15	71.30	2,896	40,625	22.02	3,254	147,777	93.32	6,150	65,909	250.74	3,144	12,541	440
Sep-15	71.48	2,862	40,040	26.39	3,772	142,934	97.87	6,634	67,785	251.13	3,151	12,549	450
Dec-15	71.41	2,945	41,243	26.60	3,862	145,196	98.00	6,807	69,455	250.66	3,115	12,428	442
Mar-16	72.39	3,056	42,215	27.09	3,958	146,120	99.48	7,014	70,512	250.97	3,125	12,453	462
Jun-16	73.79	3,110	42,145	25.62	4,025	157,136	99.41	7,135	71,778	256.45	3,239	12,630	493
Sep-16	75.24	3,216	42,750	31.40	5,337	169,996	106.64	8,554	80,216	255.78	3,245	12,688	502
Oct-16	76.29	3,204	41,998	32.09	5,480	170,757	108.38	8,684	80,121	257.70	3,275	12,709	509
Nov-16	79.48	3,389	42,633	33.71	5,767	171,065	113.20	9,156	80,882	258.02	3,270	12,675	503

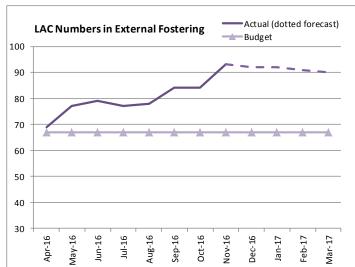
## Note:

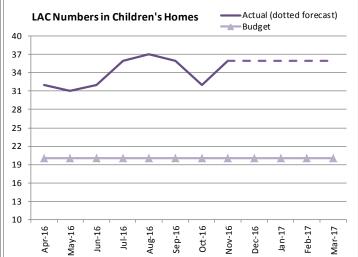
The variance between the current total number of Looked After Children (503) and the total internal fostering and external placement numbers (371) is children with care orders, adoption placements etc. They are still classed as LAC but do not incur any commissioned costs.

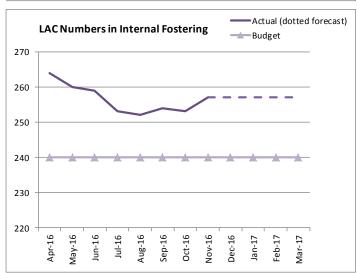


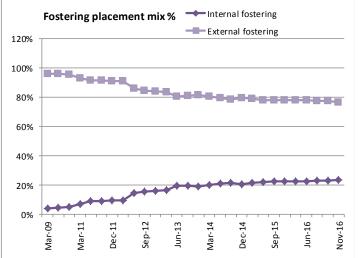












# **Blackpool Council – Public Health**

## Revenue summary - budget, actual and forecast:

	BUDGET		VARIANCE			
		2015/16				
FUNCTIONS OF THE SERVICE	ADJUSTED	EXPENDITURE	PROJECTED	FORECAST	F/CAST FULL	(UNDER)/OVER
	CASH LIMITED	APR - NOV	SPEND	OUTTURN	YEAR VAR.	SPEND B/FWD
	BUDGET				(UNDER) / OVER	
	£000	£000	£000	£000	£000	£000
PUBLIC HEALTH						
NET EXPENDITURE						
MANAGEMENT AND OVERHEADS	1,862	816	1,046	1,862	-	-
NHS HEALTH CHECKS - MANDATED	564	354	210	564	-	-
CHILDREN (5-19) - PUBLIC HEALTH PROGRAMMES	722	722	-	722	-	-
CHILDREN'S 0-5 SERVICES	3,114	2,537	577	3,114	-	-
TOBACCO CONTROL	545	352	193	545	-	-
MENTAL HEALTH AND WELLBEING	128	13	115	128	-	-
SEXUAL HEALTH SERVICES - MANDATED	2,345	2,265	80	2,345	-	-
SUBSTANCE MISUSE (DRUGS AND ALCOHOL)	3,746	2,380	1,366	3,746	-	-
HEALTHY WEIGHT/WEIGHT MANAGEMENT	178	106	72	178	-	-
OTHER PUBLIC HEALTH SERVICES	204	204	-	204	-	-
MISCELLANEOUS PUBLIC HEALTH SERVICES	5,989	5,989	-	5,989	-	-
EQUALITY AND DIVERSITY	299	195	104	299	-	-
GRANT	(19,392)	(14,544)	(4,848)	(19,392)	-	-
TOTALS	304	1,389	(1,085)	304	-	-

### Commentary on the key issues:

## **Directorate Summary – basis**

The Revenue summary (above) lists the latest outturn projection for each individual scheme against their respective, currently approved, revenue budget. Forecast outturns are based upon actual financial performance for the first 8 months of 2016/17 together with predictions of performance, anticipated pressures and efficiencies in the remainder of the financial year, all of which have been agreed with the services leads. Equality and Diversity has now transferred from Governance and Partnership Services.

#### **Public Health Grant**

The Public Health Grant is a central government grant which is ring-fenced until March 2018.

The grant conditions require quarterly financial reporting of spend against a prescribed set of headings and spend of the grant must link explicitly to the Health and Wellbeing Strategy, Public Health Outcomes Framework and Joint Strategic Needs Assessment.

#### Payment by Results (PbR)/ Activity-based Commissioning

A number of Public Health schemes' payments are linked to activity. The aim of Payment by Results (PbR) is to provide a transparent, rules-based system for payment. It rewards outputs, outcomes and supports patient choice and diversity. Payment will be linked to activity. This does, however, raise a number of challenges when determining accurate budgetary spend/forecast spend.

#### **Summary of the Public Health Directorate financial position**

As at the end of November 2016, the Public Health Directorate is forecasting an overall spend of the full grant, £19,392,000, for the financial year to March 2017.

Budget Holder – Dr Arif Rajpura, Director of Public Health Page 67



# Blackpool Council - Budgets Outside the Cash Limit

# Revenue summary - budget, actual and forecast:

	BUDGET		VARIANCE			
		2015/16				
FUNCTIONS OF THE SERVICE	ADJUSTED	EXPENDITURE	PROJECTED	FORECAST	F/CAST FULL	(UNDER)/OVER
	CASH LIMITED	APR - NOV	SPEND	OUTTURN	YEAR VAR.	SPEND B/FWD
	BUDGET				(UNDER) / OVER	
	£000	£000	£000	£000	£000	£000
BUDGETS OUTSIDE THE CASH LIMIT						
NET EXPENDITURE						
TREASURY MANAGEMENT	13,107	7,936	3,968	11,904	(1,203)	-
PARKING SERVICES	(3,518)	(2,677)	(540)	(3,217)	301	-
CORPORATE SUBSCRIPTIONS	192	94	98	192	-	-
HOUSING BENEFITS	1,884	1,268	616	1,884	-	-
COUNCIL TAX & NNDR COST OF						
COLLECTION	306	206	100	306	-	-
SUBSIDIARY COMPANIES	(972)	(624)	(486)	(1,110)	(138)	-
CONCESSIONARY FARES	3,834	1,459	2,874	4,333	499	-
LAND CHARGES	(48)	(77)	19	(58)	(10)	-
EMPLOYERS PREVIOUS YEARS' PENSION						
LIABILITY	3,190	2,127	1,063	3,190	-	-
NEW HOMES BONUS	(1,643)	(1,370)	(273)	(1,643)	-	-
TOTALS	16,332	8,342	7,439	15,781	(551)	-

## Commentary on the key issues:

#### **Directorate Summary - basis**

• The Revenue summary (above) lists the latest outturn projection for each individual service categorised as falling 'outside the cash limit' and thereby exempt from the cash limited budget regime. Forecast outturns are based upon actual financial performance for the first 8 months of 2016/17 together with predictions of performance, anticipated pressures and savings in the remainder of the financial year, which have been agreed by each designated budget manager.

#### **Treasury Management**

This revenue account is forecast to achieve a favourable variance of £1,203k for the year. This reflects
the ongoing temporary windfall from the short-term interest rates currently being paid to finance
recent capital expenditure.

## **Parking Services**

This service is forecasting a pressure of £301k. This figure reflects the ongoing stretched income target of £6,262K. It has increased in period 8 due to bringing in a share of the borrowing costs on the Syndicate building. As at Week 36 (w/e 4<sup>th</sup> December) parking income is at £4,339k with patronage at 1,089,335. Car park patronage is down by 1,908, however income is up by £81,135 on 2015/16. On-Street Pay and Display is down on patronage by 8,132 with income down by £3,285.

# **Subsidiary Companies**

• This service is now forecasting a favourable variance of £138k. This change is due to the reducing balance payback of prudentially-borrowed schemes.

# **Concessionary Fares**

• This service is forecasting a pressure of £499k, which mainly relates to the ongoing pressure arising from increased bus patronage and the impact of fare increases.

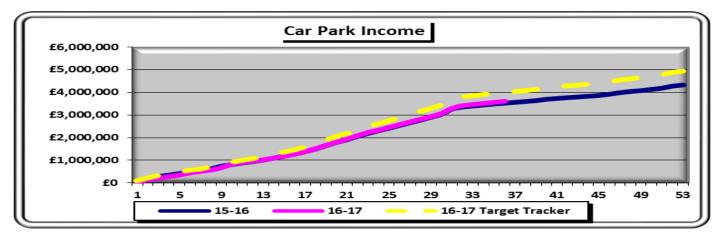
## **Land Charges**

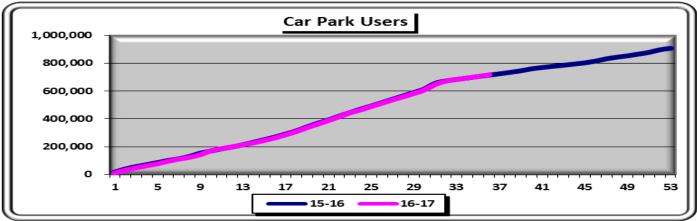
• This service is now forecasting a favourable variance of £10k. This is a one off saving on a year-end provision.

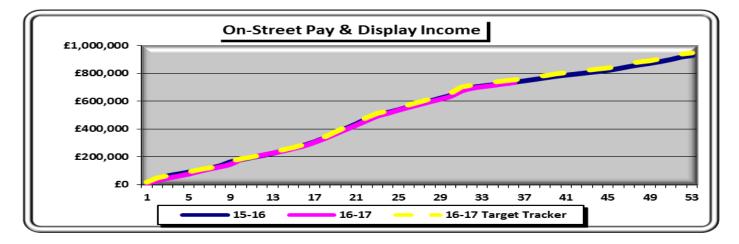
## Summary of the revenue forecasts

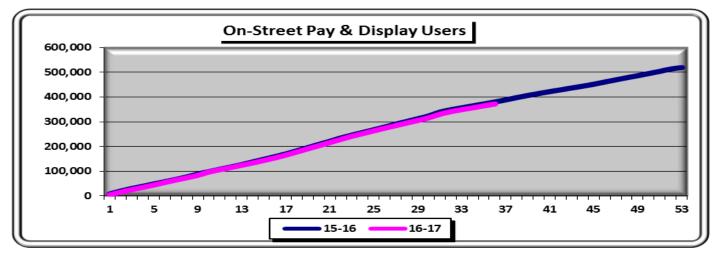
After 8 months of the financial year, the Budgets Outside the Cash Limit services are forecasting a £551k underspend.

#### **Car Parking Trends**









Page 71



Capital Schemes	Total Scheme Budget	Spend as at 31/3/16	Budget Brought Forward 2015/16	Adjusted Capital Programme 2016/17	Total Available Budget 2016/17	Spend to Date April - Nov	Forecast to Year End	Forecast Variance	Notes
	£000	£000	£000	£000	£000	£000	£000	£000	
Director Responsible for Resources									
Property and Asset Management									
Central Business District Phase 1	40,832	37,730	3,102	-	3,102	(34)	162	-	
Office Accommodation Strategy	1,408	1,408	-	-	-	-	-	-	
CBD Phase 2 - Hotel	14,000	74	13,926	-	13,926	-	-	-	
- Wilkinson's	7,800	-	-	7,800	7,800	6,277	1,523	-	
Syndicate	1,600	1,577	(277)	300	23	91	(68)	-	
ICT Refresh	1,312	381	131	800	931	33		-	
Clifton Street Redevelopment	700	-	-	700	700	600		-	
Municipal Building Works	695	-	-	695	695	77	618	-	
Other Resources Schemes	1,191	102	625	464	1,089	619	470	-	
"□									
ည Total Resources	69,538	41,272	17,507	10,759	28,266	7,663	3,803	-	
Director Responsible for Adult Services									
Support to Vulnerable Adults - Grants	2,739	1,484	109	1,146	1,255	353	902	_	
Other Adult Services Schemes	3,557	1,891	972	694	1,666	44		-	
Total Adult Services	6,296	3,375	1,081	1,840	2,921	397	1,524	-	

	Capital Schemes	Total Scheme Budget	Spend as at 31/3/16	Budget Brought Forward 2015/16	Adjusted Capital Programme 2016/17	Total Available Budget 2016/17	Spend to Date April - Nov	Forecast to Year End	Forecast Variance	Notes
		£000	£000	£000	£000	£000	£000	£000	£000	
	Director Responsible for Community and Environmental Services									
	Anchorsholme Seawall Coastal Protection Studies Marton Mere Pumping Station & Spillway Marton Mere HLF	27,515 1,541 505 360	20,821 1,221 462 227	1,542 230 43 133	5,152 90 - -	6,694 320 43 133	2,530 99 - 43	221 43		
Page	Transport Blackpool/Fleetwood Tramway Sintropher Bridges Other Transport Schemes	99,990 1,903 11,365 500	90,311 2,780 2,864 250	9,679 (1,090) (750) 250	213	9,679 (877) 3,490 250	4,368 - 1,135 250	- 2,355	-	
9/4	Other	743	-	-	743	743	345	398	-	
	Total Community and Environmental Services	144,422	118,936	10,037	10,438	20,475	8,770	6,210	-	
	Director Responsible for Governance and Partnership Services									
	Carleton Crem Building Works	1,991	1,934	57	-	57	88	(31)	-	
	Total Governance and Partnership Services	1,991	1,934	57	-	57	88	(31)	-	

Capital Schemes	Total Scheme Budget	Spend as at 31/3/16	Budget Brought Forward 2015/16	Adjusted Capital Programme 2016/17	Total Available Budget 2016/17	Spend to Date April - Nov	Forecast to Year End	Forecast Variance	1
	£000	£000	£000	£000	£000	£000	£000	£000	
rector Responsible for Place									
Housing									
Cluster of Empty Homes	1,392	1,392	-	-	-	3	-	-	
Foxhall Village	12,500	9,836	2,664	-	2,664	514	2,150	-	
Work towards Decent Homes Standard	4,484	-	-	4,484	4,484	2,009	1,896	-	
Queens Park Redevelopment Ph1	-	-	-	-	-	(40)	69	-	
Queens Park Redevelopment Ph2	8,000	1,414	-	6,586	6,586	1,595	1,905	-	
Other	96	-	-	96	96	38	58	-	
Others									
College Relocation/Illumination Depot	12,805	13,924	(1,219)	100	(1,119)	-	_	-	
Leisure Assets	61,449	60,961	488	-	488	448	40	-	
LightPool	740	600	100	40	140	140	_	-	
Bonny Street Acquisition	3,200	1	3,199		3,199	3,369	(170)	-	
Transport	4.004				0.5				
Local Transport Plan 2014/15 Local Transport Plan Project 30 2014/15	1,984 1,050	1,896 1,050	86	-	86	86			
Local Transport Plan 2015/16	1,730	1,307	423	-	423	143	280		
Local Transport Plan Project 30 2015/16	826	826	-	-	-	-	-	-	
Local Transport Plan 2016/17	939	-	-	939	939	361	483	-	
Local Transport Plan Project 30 2016/17	583	-	-	583	583	583	-	-	
Local Transport Plan Quality Corridor	850	-	-	220	220	76	144	-	
Quality Corridor	6,600	-	-	588	588	-	588	-	
tal Place	119,228	93,207	5,741	13,636	19,377	9,325	7,443		

	Capital Schemes
	Director Responsible for Childrens Services
	Devolved Capital to Schools
	Christ The King
	Christ the King PRU Refurbishment
	Westbury Feasibility Plan
	Woodlands Development Scheme
	Demolition Aspire
τ	Basic Need
æ	Condition
Page	Other Children's Schemes
	Total Childrens Services
O,	)
	CAPITAL TOTAL

Total Scheme Budget	Spend as at 31/3/16
£000	£000
616	167
5,160	4,830
250	251
555	323
1,500	-
350	-
2,514	32
428	-
575	499
11,948	6,102
353,423	264,826

Budget Brought Forward 2015/16	Adjusted Capital Programme 2016/17	Total Available Budget 2016/17	Spend to Date April - Nov	Forecast to Year End
£000	£000	£000	£000	£000
358	91	449	50	246
-	320	320	4	-
(1)	-	(1)	-	-
196	36	232	217	-
-	1,500	1,500	1	1,499
-	350	350	-	350
1,139	1,343	2,482	159	104
-	428	428	174	125
76	-	76	20	56
1,768	4,068	5,836	625	2,380
36,191	40,741	76,932	26,868	21,329

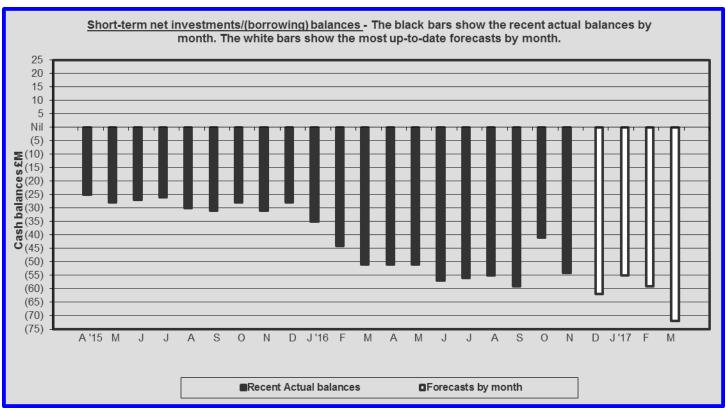
Forecast Variance	Notes
£000	
-	
-	
-	
-	
-	
-	
-	
-	
-	
-	
_	

# **Blackpool Council**

#### <u>Cash summary - budget, actual and forecast:</u>

			CAS	SH FLOW - SUMMARY - 16/17			
FULL YEAR CASH FLOW ORIGINAL BUDGET (*)	APR-NOV CASH FLOW ORIGINAL BUDGET (*)	APR-NOV CASH FLOW ACTUAL	DEC - MAR CASH FLOW FORECAST	(*) THE CASH FLOW BUDGET IS CONSISTENT WITH THE REVENUE BUDGET AND THE CAPITAL PROGRAMME IN TOTAL. THE BUDGETED CASH FLOW PHASING IS BASED ON DETAILED EXPECTATIONS AND PAST EXPERIENCE	APR - NOV MORE / (LESS) CASH ACTUAL vs ORIGINAL BUDGET	DEC - MAR MORE / (LESS) CASH FORECAST VS ORIGINAL BUDGET	FULL YEAR MORE / (LESS) AS NOW FORECAST VS ORIGINAL BUDGET
£M	£M	£M	£M		£M	£M	£M
				RECEIPTS			
80	54	52	27	Housing Benefit & Subsidy	(2)	1	(1)
106	77	65	29	Council tax and NNDR	(12)	-	(12)
14	9	9	3	VAT	-	(2)	(2)
29	18	23	11	RSG & BRR	5	-	5
89	61	73	28	Other Grants	12	-	12
93	62	76	32	Other Income	14	1	15
-	-	195	-	Money Market Transactions Received	195	-	195
-	-	196	17	Receipt of Loans	196	17	213
411	281	689	147	RECEIPTS - NORMAL ACTIVITIES PAYMENTS	408	17	425
9	6	6	3	Police & Fire	-	-	-
225	151	165	99	General Creditors	(14)	(25)	(39)
-	-	1	-	RSG & BRR	(1)	-	(1)
115	76	74	38	Salaries & wages	2	1	3
70	46	44	24	Housing Benefits	2	-	2
52	52	379	78	Money Market Transactions Paid Out	(327)	(78)	(405)
471	331	669	242	PAYMENTS - NORMAL ACTIVITIES	(338)	(102)	(440)
(60)	(50)	20	(95)	NET CASH FLOW IN/(OUT)	70	(85)	(15)
Α	В	С	D		= C less B	= D less (A-B)	

### <u>Cash - short-term net investments/(borrowing) balances:</u>



#### **Commentary on Cash Movements during the year:**

The summary on the previous page provides a comparison of the actual cash receipts and payments compared to the forecasted cash receipts and payments.

During the first 8 months of the year, the Council's net cashflow has resulted in fluctuations in short-term net investment/borrowing balances. However, overall temporary borrowing has increased since 31<sup>st</sup> March 2016 as long-term loans have reached maturity and as capital expenditure is incurred. The Council is currently using temporary borrowing to finance prudentially funded capital expenditure. While temporary investment rates and temporary borrowing rates are low the treasury team is delaying taking any new long-term borrowing to fund planned capital expenditure. The interest charged by Lancashire County Council on the Local Government Reorganisation Debt is lower than anticipated. As a result, the delay in taking new long-term borrowing and the lower interest charge from Lancashire County Council mean that a favourable credit variance is once again forecast for 2016/17.

The chart of actual and forecast month-end balances shows temporary investment and borrowing levels throughout the year. The forecast shows the level of borrowing that may be required to cover planned capital expenditure up to 31<sup>st</sup> March 2017.

# **Blackpool Council**

#### **Balance Sheet / Working capital:**

LAST Y/END		CURRENT	CHANGE	NEXT Y/END
31 Mar 16		30 Nov 16	Movement since	31 Mar 1
Actual		Actual	31 Mar 16	Foreca
£000s		£000s	£000s	£00
788,036	Property, Plant and Equipment	814,904	26,868	819,92
65	Intangible Assets	65	-	3
22,614	Long-term Assets	27,320	4,706	30,20
	Current Assets			
45,579	Debtors	49,745	4,166	45,00
538	Inventories	555	17	50
12,594	Cash and cash equivalents	3,876	(8,718)	10,00
869,426	Total Assets	896,465	27,039	905,66
	Current Liabilities			
(72,126)	Borrowing Repayable within 12 months	(61,000)	11,126	(75,00
(59,891)	Creditors	(54,835)	5,056	(60,00
	Long-term Liabilities			
(80,144)	Borrowing Repayable in excess of 12 months	(79,602)	542	(90,00
(7,885)	Capital Grants in Advance	(7,885)	-	(7,50
(16,143)	Provisions	(20,611)	(4,468)	(15,00
(294,549)	Other Long Term Liabilities	(294,549)	-	(280,00
338,688	Total Assets less Liabilities	377,983	39,295	378,1
(68,297)	Usable Reserves	(61,465)	6,832	(55,55
(270,391)	Unusable Reserves	(316,518)	(46,127)	(322,61
(338,688)	Total Reserves	(377,983)	(39,295)	(378,16

#### **Commentary on the key issues:**

In order to provide a complete picture of the Council's financial performance, the above table provides a snapshot of the General Fund balance sheet as at the end of month 8. The key areas of focus are any significant movements in debtors, cash and cash equivalents, bank overdraft and creditors as these impact upon the Council's performance in the critical areas of debt recovery, treasury management and Public Sector Payments Policy.

The balance sheet has been prepared under International Financial Reporting Standards (IFRSs). Temporary investments are included within cash and cash equivalents along with bank balance and cash in hand. Usable reserves include unallocated General Fund reserves and earmarked revenue reserves. Unusable reserves are those that the Council is not able to use to provide services. This category includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold.

From 1<sup>st</sup> April 2016 local authorities were told that they must account for the Highways Network Asset in line with International Accounting Standard 16 *Property, Plant and Equipment*. The Highways Network Asset includes carriageways, footways, cycle paths, street furniture, traffic management and land and had been brought onto the balance sheet in previous months under Property, Plant and Equipment for 2016/17. However, on 14<sup>th</sup> November 2016, CIPFA took the decision to delay the implementation of the accounting for Highways Network Asset until 2017/18. Therefore, these amounts have now been removed from the balance sheet.

Over the 8-month period there has been an increase in spend on Capital schemes included within Property, Plant and Equipment of £26.9m and a decrease in cash and cash equivalents of £8.7m, which in the main reflects the timing of the receipt of capital grants and the phasing of the capital programme.

Report to:	TOURISM, ECONOMY AND RESOURCES SCRUTINY COMMITTEE
Relevant Officer:	Philip Welsh, Head of Visitor Economy
Date of Meeting	2 February 2017

#### TOURISM PERFORMANCE REPORT

#### 1.0 Purpose of the report:

1.1 To provide information on tourism performance between April and December 2016 using various indicators including number of visits, footfall, car parking, tram usage, satisfaction ratings and events. There is additional information on sales of the Blackpool Resort Pass and on use of Tourist Information services.

#### 2.0 Recommendation(s):

2.1 To consider the performance of tourism and associated services and to identify any further areas for scrutiny as appropriate.

#### 3.0 Reasons for recommendation(s):

- 3.1 To ensure constructive and robust scrutiny of the report, which has been requested by the Committee.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or approved by the Council?
- 3.2b Is the recommendation in accordance with the Council's approved Yes budget?
- 3.3 Other alternative options to be considered:

Not applicable

#### 4.0 Council Vision/Priority:

4.1 The relevant Council Priority is "The economy: Maximising growth and opportunity across Blackpool."

#### 5.0 Background Information

- This report covers performance for the main tourism season stretching from early April 2016 to the end of October 2016, as well as picking up the months of November and December 2016.
- 5.2 The headline visitor numbers derived from the national Omnibus survey will not be available until mid-February.
- The indicators below provide a "snapshot" of levels of activity in the resort between April and December 2016, including sales of the Blackpool Resort Pass; tram usage; footfall; inbound rail travel; use of the Tourist Information Centre; and usage of the VisitBlackpool website.
- 5.4 By and large, the indicators show a very positive picture for the resort. A number of visitor economy based businesses have reported exceptional trading figures for the 2016 season. Some of this growth can clearly be attributed to the weakening of the pound post-Brexit and concerns over travelling into mainland Europe, both of which created a staycation "bounce" in the UK.
- 5.5 With a very strong destination marketing campaign in place, Blackpool was well positioned to take advantage of this effect.
- 5.6 As can be seen from the figures released by Visit England a few weeks ago, Blackpool also continues to hold its position as the UK's leading seaside destination for day visitors, ranked first among all seaside destinations.
- 5.7 As always, the challenge for the resort is to convert a higher percentage of day visitors into staying visitors as that has far greater impact on the wider visitor economy.

#### 5.8 <u>Footfall Counts</u>

#### 5.8.1 Town Centre: Monthly Footfall (24hr)

Month	2013	2014	2015	2016
April	1,571,497	1,629,541	1,433,133	1,454,419
May	1,872,470	2,131,019	1,945,661	1,839,345
June	1,824,731	2,106,542	2,084,723	1,934,011
July	2,830,941	2,789,242	2,532,051	2,225,619
August	3,085,538	2,491,717	2,572,176	*2,688,159
September	2,552,651	2,983,718	2,726,806	2,416,582
October	2,654,852	2,624,230	2,659,827	*2,620,629
November	1,996,937	1,891,998	1,438,985	1,308,193
December	1,437,716	1,524,575	1,356,227	1,223,614
Total	19,827,333	20,172,582	18,749,588	17,710,571

Note that the October footfall in 2016 is only marginally short (-1.5%) of the October record set in 2015 and the August 2016 total is the highest for three years.

# 5.8.2 Promenade: Monthly Footfall (24hr)

Month	2013	2014	2015	2016
April	342,751	360,433	326,932	366,617
May	447,002	455,760	455,901	494,222
June	372,978	488,291	482,350	*530,240
July	885,797	803,904	710,355	724,099
August	894,354	563,184	700,496	*955,116
September	509,619	753,587	741,903	*772,805
October	307,623	500,031	655,771	*760,334
November	253,645	254,780	246,831	*269,521
December	156,940	169,085	169,252	166,567
Total	4,170,709	4,349,055	4,489,791	*5,039,521

Note that the 2016 monthly Promenade foot counts were higher than 2015 for eight of the
nine months during the period April-December, culminating in over 5 million foot counts.
December was the only month that was slightly down compared to 2016. There was a
substantial 36% increase in August compared to the 2015 figure. Monthly records were set
in 2016 for June, September, October and November.

### 5.8.3 October Half Term (24hr Footfall)

Year	Date(s)	Total
2011	Oct 22-Oct 30	998,967
2012	Oct 27-Nov 4	749,785
2013	Oct 26-Nov 3	794,592
2014	Oct 25-Nov 2	708,765
2015	Oct 24-Nov 1	730,841
2016	Oct 22-Oct 30	789,216

These are the October footfall figures in isolation, illustrating the huge volumes that we see
in the last half-term holiday of the year. This table, along with other indicators below (and
particularly the tram usage figures) shows that October is now a critical trading month for
the resort's visitor economy.

# 5.8.4 <u>Tourist Information Centre: Monthly Visits</u>

Month	2013	2014	2015	2016
April	3,297	3,646	3,298	3,289
May	4,089	4,556	5,338	4,515
June	0	4,861	5,324	5,167
July	12,964	11,927	12,753	*12,978
August	20,550	34,100	34,503	32,353
September	6,078	7,012	13,022	12,102
October	12,128	13,813	17,061	16,260
November	2,924	1,396	2,069	2,556
December	903	910	1,059	*1,231
Total	62,933	82,221	94,427	90,451

A monthly record was set in both July and December. However, there was an overall
decline in visits which might be a result of more people using our website platform to
access visitor information both before they get to resort and once they are here using
their mobile devices.

#### 5.8.5 <u>VisitBlackpool.com: Unique Monthly Website Visits</u>

Month	2013	2014	2015	2016
April	87,927	94,452	84,366	*99,698
May	105,496	104,117	144,979	126,862
June	112,527	123,041	131,984	108,081
July	103,761	132,102	216,076	208,020
August	172,824	206,373	321,072	*330,019
September	116,996	137,901	279,706	*301,305
October	122,778	132,056	171,163	*226,601
November	72,201	75,825	79,122	*122,090
December	39,252	46,676	53,680	*63,582
Total	933,762	1,052,543	1,482,148	*1,586,258

• The VisitBlackpool website had a record breaking Apr-Dec period with almost 1.6 million visits; this was largely assisted by a very strong end to the season with unprecedented monthly website visits achieved for the five consecutive months starting from August.

# 5.8.6 Resort Pass: Monthly Sales

Month	2013	2014	2015	2016
April	572	956	722	*1,000
May	1,137	1,082	838	*1,475
June	1,275	1,396	1,316	*1,745
July	3,621	3,529	3,379	*4,040
August	3,496	3,147	3,201	*3,511
September	1,241	1,224	1,437	*1,438
October	2,081	1,517	1,921	*2,439
November	34	17	9	5
December	N/A	N/A	N/A	N/A
Total	13,457	12,868	12,823	*15,653

• The Resort Pass had an exceptional 2016 tourist season with almost 16,000 passes sold in the period April-October and record monthly sales totals registered throughout the season. For the first time, the value of the sales exceeded the £1m mark.

#### 5.8.7 Monthly Rail Passengers (Inbound)

Month	2013	2014	2015	2016
April (Period 1)	87,463	107,537	118,888	99,649
May (Period 2)	91,757	96,879	100,038	*105,469
June (Period 3)	118,477	115,317	71,741	*126,264
July (Period 4)	134,199	120,091	124,006	121,832
August (Period 5)	160,848	179,366	174,593	*191,030
September (Period 6)	138,484	145,657	131,666	*152,840
October (Periods 7 & 8)	92,970	99,216	99,216	*101,671
November (Period 9)	51,348	56,446	49,698	56,310
December (Period 10)	41,056	43,001	43,640	TBC
Total	916,601	963,509	913,487	955,066+

• The period Apr-Dec is set to become the busiest on record with an anticipated 1 million (TBC) inbound rail passenger journeys made to Blackpool. Unprecedented numbers of monthly inbound rail passengers were registered in May, June, August, September and October. These encouraging figures were recorded despite the continued disruption of the electrification works across the region. The completion of the Preston to Blackpool electrification project between now and the May 2018 is expected to cause further disruption and we are working closely with Network Rail and the rail operators to mitigate any negative impact on visitors to Blackpool.

#### 5.8.8 Monthly Tram Passengers

Month	2013	2014	2015	2016
April	296,441	292,159	361,406	358,864
May	349,109	331,909	378,653	*395,736
June	382,270	332,180	374,090	*425,044
July	521,189	475,058	551,591	*593,874
August	578,115	516,164	685,457	684,586
September	502,546	531,543	627,640	610,893
October	577,716	570,947	827,064	753,941
November	330,367	290,292	289,503	*333,902
December	187,547	167,500	181,711	*231,875
Total	3,725,300	3,507,752	4,277,115	*4,388,715

 The 9 month period covering April to December 2016 was the busiest on record with over 4.3 million passengers using the tram service. The season benefitted from a strong beginning (May to July) and end (November to December) with record monthly totals achieved over a series of consecutive months.

# 5.8.9 Council Car Parks: Monthly Ticket Sales

Month	2013	2014	2015	2016
April	69,458	89,114	90,253	84,250
May	68,999	88,221	91,809	*93,462
June	70,215	79,150	78,025	*81,905
July	88,769	95,879	102,264	*106,647
August	110,919	127,804	130,707	130,130
September	87,175	111,893	119,393	110,929
October	107,095	121,385	143,735	141,672
November	73,860	77,956	69,133	72,735
December	58,507	60,413	63,934	*69,305
Total	734,997	851,815	889,253	*891,035

- Whilst car parking is not a "pure" visitor economy indicator in that it is influenced by resident usage too, it does help to illustrate how tourism marketing and events create "spikes" in usage. The Council car parks increased their combined Apr-Dec ticket sales for the third consecutive year in 2016; recording 891,000 pay and display ticket sales in total. Similarly to the tram figures, the beginning of the season from May to July was particularly strong with record monthly totals achieved over three consecutive months, the year finished on a high with a record breaking December total.
- This report also sets out the initial findings from the 2016 Blackpool Has It All destination marketing campaign. This campaign (now in its third year and previously labelled as "Blackpool's Back" was primarily funded by Blackpool Council and Merlin Entertainments, with financial contributions from a range of other visitor attractions and accommodation businesses.
- 5.10 As in previous years, the campaign comprised three elements PR, digital media and primetime TV advertising in Scotland and the north of England. The PR element (reported below) measures the amount of publicity generated by the campaign in terms of Press visits to the resort and the coverage generated from this. It also measures the impact of one off pieces of PR activity during the campaign.

#### 5.10.1 Blackpool Has It All Campaign PR Value

PR performance YTD	2014	2015	2016	Variance 2015-16
PR Value	£1,377,564	£1,877,914	£3,161,182	£1,283,268
PR Reach (million)	1.4m	1.05m	4.0m	2.95m
ROI	44:1	63:1	97:1	+ 34 ROI
Press Trips	16	24	27	+ 3 trips
Press Trips Pieces of Coverage	44	60	75	+ 15 pieces
Competitions (Total Reach)	14,000,000	18,000,000	18,851,624	851,624

Local Authority	Visits (millions)	Spend (millions)
Blackpool	8.65	£406.74
Scarborough	8.05	£309.47
Brighton and Hove	7.6	£317.51
Bournemouth	6.92	£208.04
Torbay	5.9	£131.83
Great Yarmouth	4.98	£125.96
Eastbourne	3.96	£192.37
Southend-on-Sea	3.19	£102.33

Note that there is a lag in the Visit Britain reporting and these figures provide an average
figure for the numbers of day visitors in the years 2013-2015. It does provide a useful
indication though of where Blackpool sits within the "hierarchy" for seaside destinations.
Note that the visits and associated spend do not cover staying visits.

#### 6.0 **LIGHTPOOL: YEAR TWO**

- 6.1 In 2015, Blackpool Council was successful in securing £2m of Coastal Communities Funding to reinvigorate Blackpool Illuminations. 2016 saw the second year of this activity and included:
- 6.2 The project included a number of elements:
  - Three new 3D light projections on to the Blackpool Tower building (adding to the two that were created in the first year of LightPool). One of the films was created by international designers, The Makula; a second was created by the daughter of Laurence Llewelyn-Bowen and a third featured Space Station astronaut Tim Peake. They ran throughout the Illuminations season.
  - A widely-acclaimed "Neon" exhibition at The Grundy Art Gallery which featured the works of artists such as Tracy Emin. It ran from the start of the Illuminations until the end of the year and attracted a record attendance for the gallery of almost 12,000 people.
  - The inaugural LightPool Festival, a week of spectacular outdoor performances incorporating light and fire, and a hugely innovative outdoor art trail incorporating more than

30 installations around the town centre. It took place during the October half term.

- A new LightPool "village" on the Comedy Carpet 3D
  projection area offering visitors refreshments, photo
  opportunities and branded merchandise. The village was
  intended to incentivise visitors to view the Illuminations on
  foot rather than by car. Enhanced arrival and collection
  points to the south and north of the Illuminations display.
- Recruitment of a team of ambassadors to enhance visitor experience during the Illuminations season.
- 6.3 The full impact of LightPool will be revealed when the results of the next Omnibus survey are produced towards the end of February, along with some face-to-face visitor research that was undertaken during the Illuminations season.

Does the information submitted include any exempt information?

No

**List of appendices:** None

- 7.0 Legal considerations:
- 7.1 None
- 8.0 Human Resources considerations:
- 8.1 None
- 9.0 Equalities considerations:
- 9.1 None
- 10.0 Financial considerations:
- 10.1 None
- 11.0 Risk management considerations:
- 11.1 None
- 12.0 Ethical considerations:

- 12.1 None
- 13.0 Internal/ External Consultation undertaken:
- 13.1 Not applicable
- **14.0** Background papers:
- 14.1 None

No

Report to:	TOURISM, ECONOMY AND RESOURCES SCRUTINY COMMITTEE
Relevant Officer:	Chris Kelly, Acting Scrutiny Manager
Date of Meeting	2 February 2017

#### SCRUTINY WORKPLAN

#### 1.0 Purpose of the report:

1.1 The Committee to consider the Workplan and to monitor the implementation of Committee recommendations, together with any suggestions that Members may wish to make for scrutiny review topics.

#### 2.0 Recommendation(s):

- 2.1 To approve the Committee Workplan, taking into account any suggestions for amendment or addition.
- 2.2 To monitor the implementation of the Committee's recommendations/action.

#### 3.0 Reasons for recommendation(s):

- 3.1 To ensure the Workplan is up to date and is an accurate representation of the Committee's work.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or approved by the Council?
- 3.2b Is the recommendation in accordance with the Council's approved N/A budget?
- 3.3 Other alternative options to be considered:

None.

#### 4.0 Council Priority:

4.1 N/A

#### 5.0 Background Information

#### 5.1 Scrutiny Workplan

- 5.1.1 The Scrutiny Committee Workplan is attached at Appendix 8(a). The Workplan is a flexible document that sets out the work that the Committee will undertake over the course of the year.
- 5.1.2 Committee Members are invited, either now or in the future, to suggest topics that might be suitable for scrutiny in order that they be added to the Workplan.

#### 5.2 Monitoring Implementation of Recommendations

- 5.2.1 The table attached at Appendix 8(b) details the recommendations that have been made by the Tourism, Economy and Resources Scrutiny Committee and an update for Members as to the implementation of those recommendations.
- 5.2.2 The Committee is recommended to monitor its recommendations over the course of the year.

#### 5.3 **Scrutiny Review Checklist**

- 5.3.1 The Scrutiny Review Checklist is attached at Appendix 8(c). The checklist forms part of the mandatory scrutiny procedure for establishing review panels and must therefore be completed and submitted for consideration by the Committee, prior to a topic being approved for scrutiny.
- 5.3.2 The Committee is recommended to place an emphasis on the priorities and performance of the Council when considering requests for scrutiny reviews.

Does the information submitted include any exempt information?

No

#### **List of Appendices:**

Appendix 8(a) – Tourism, Economy and Resources Scrutiny Committee Workplan

Appendix 8(b) – Monitoring Committee Recommendations table

Appendix 8(c) - Scrutiny Review Checklist

#### 6.0 Legal considerations:

6.1 None.

7.0	Human Resources considerations:
7.1	None.
8.0	Equalities considerations:
8.1	None.
9.0	Financial considerations:
9.1	None.
10.0	Risk management considerations:
10.1	None.
11.0	Ethical considerations:
11.1	None.
12.0	Internal/ External Consultation undertaken
12.1	None.
13.0	Background papers:
12 1	None



TOURISM, ECONOM	Y AND RESOURCES SCRUTINY COMMITTEE WORKPLAN 2016/2017
16 June	Impact of Channel Shift and performance of Customer Services Tourism Update report Car Parking 2015/2016 Performance CSP - Annual Performance of the Blackpool Community Safety Partnership.
21 July	Council Plan – Performance Monitoring - Economy Transience Update Performance of Economic Development Company
15 September	Financial Reporting Provisional Revenue Outturn 2015/2016 Treasury Management Outturn Report 2015/2016 Medium Term Financial Strategy Council Plan – Performance Monitoring – Economy Annual Customer Feedback Report Scrutiny Annual Report
27 October	Financial Reporting CSP performance report Waste Collection Annual Customer Feedback Report
15 December	Financial Reporting Council Plan – Performance Monitoring - Economy Combined Authority Economic Development Engagement of Consultants
2 February 2017	Financial Reporting Tourism Update
16 March	Financial Reporting Council Plan – Performance Monitoring – Economy Bathing Water Quality Annual Report Flood Risk Management and Drainage Annual Report
4 May	3GS Evaluation Car Parking 2016/2017 Performance
15 June	CSP - Annual Performance of the Blackpool Community Safety Partnership. Provisional Revenue Outturn 2016/2017 Treasury Management Outturn Report 2016/2017
30 July	TBC



#### MONITORING THE IMPLEMENTATION OF SCRUTINY RECOMMENDATIONS

DATE OF REC	RECOMMENDATION	TARGET DATE	RESPONSIBLE OFFICER	UPDATE	RAG RATING
21.01.16	A full health and safety risk assessment be undertaken considering Licensed Horse Drawn Hackney Carriage operations on the Promenade, which would specifically include the considerations of operations on a Friday evening.	DATE	Sean Powell, Senior Technician (Traffic Management)	Still awaiting an update on the recommendation.  Meetings are to be held to discuss proposals/options with all stake holders (Landaus, Licencing, Police etc.).	Amber
21.07.16 D ay 20.07.16	To request that the evaluation of the 3GS Environmental Enforcement Solutions pilot be presented to the Committee once it had been completed.	As soon as appropriate data is available	John Blackledge	To be incorporated into the Committee's workplan.	Amber
<b>20</b> .07.16 <b>9</b> 7	To request that in the event of the Combined Authority developing a Lancashire Local Transport Plan, the Committee had the opportunity to consider the impact of the Plan in Blackpool, before its final approval.	No current target date	Alan Cavill	To be incorporated into the Committee's workplan in due course.	Amber
21.07.16	To request that the evaluation report with a section on how the transience programme was being marketed be considered at a future meeting of the Committee once it had been completed.	Once the evaluation report is completed. Expected July 2017.	Andy Foot	To be incorporated into the Committee's workplan in due course.	Amber

Pag	
Jе	
98	

To request that the reasons fo	r As soon as	Del Curtis		
the innovation bids that had	possible			
recently been submitted to the	e			
Department for Education, no	t			
being successful and to				
circulate the information to				
Committee Members.				

#### **SCRUTINY SELECTION CHECKLIST**

#### **Title of proposed Scrutiny:**

The list is intended to assist the relevant scrutiny committee in deciding whether or not to approve a topic that has been suggested for scrutiny.

Whilst no minimum or maximum number of 'yes' answers are formally required, the relevant scrutiny committee is recommended to place higher priority on topics related to the performance and priorities of the Council.

Please expand on how the proposal will meet each criteria you have answered 'yes' to.

Yes/No The review will add value to the Council and/or its partners overall performance: The review is in relation to one or more of the Council's priorities: The Council or its partners are not performing well in this area: It is an area where a number of complaints (or bad press) have been received: The issue is strategic and significant: There is evidence of public interest in the topic: The issue has potential impact for one or more sections of the community: Service or policy changes are planned and scrutiny could have a positive input: Adequate resources (both members and officers) are available to carry out the scrutiny:

Please give any further details on the proposed review:		
Completed by:	Date:	